

June 30, 2020



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# CITY OF GLASGOW, MONTANA CITY OFFICIALS June 30, 2020

Rebecca Erickson	Mayor
Dan Carr	Alderman
Elvon Heitman	Alderman
Rod Karst	Alderman
Doug Nistler	Alderman
Stan Ozark	Alderman
Todd Young	Alderman
Stacey Amundson	Clerk/Treasurer/Financial Officer
Anna Rose Sullivan	City Attorney
Wanda Gilbert	City Judge
Brien Gault	Chief of Police



#### INDEPENDENT AUDITOR'S REPORT

To the City Council and the Mayor City of Glasgow Glasgow, Montana

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the businesstype activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Glasgow, Montana, as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the City of Glasgow, Montana's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our unmodified and qualified audit opinions.

#### Summary of Opinions

Opinion Unit	<u>Type of Opinion</u>
Governmental Activities	Unmodified
Business-Type Activities	Unmodified
Discretely Presented Component Unit	Unmodified
General Fund	Unmodified
Governmental Fund – Solid Waste Fund	Unmodified
Governmental Fund – Street Maintenance Fund	Unmodified

#### Summary of Opinions (Continued)

Opinion Unit	Type of Opinion
Enterprise Fund – Water Utility Fund	Unmodified
Enterprise Fund – Sewer Utility Fund	Unmodified
Aggregate Remaining Fund Information	Qualified

#### Basis for Qualified Opinion on the Aggregate Remaining Fund Information

Management has not implemented the provisions of GASB No. 73 regarding the measurement and disclosure of the annual cost of providing retirement benefits to retirees in the Fire Department Relief Association Disability and Pension Fund. Accounting principles generally accepted in the United States of America require a systematic, accrual-basis measurement and recognition of such cost over a period that approximates employees' years of service, and the provision of information about the actuarial accrued liabilities associated with such costs and whether and to what extent progress has been made in funding those costs. The amount by which this departure would affect the liabilities, net position, and expenses of the statement of fiduciary net position and statement of changes in fiduciary net position is not reasonably determinable.

#### **Qualified** Opinion

In our opinion, except for the effects of the matter described in the "Basis for Qualified Opinion on the Aggregate Remaining Fund Information" paragraph, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Aggregate Remaining Fund financial statements of the City of Glasgow, Montana, as of June 30, 2020, and the respective changes in financial position, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Unmodified** Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit and each major fund, of the City of Glasgow, Montana, as of June 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Schedule of Budgetary Comparison, Schedule of Changes in Total OPEB Liability, Schedule of Proportionate Share of Net Pension Liability and Schedule of Contributions on pages 5 through 13 and 71 through 81 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements.

#### **Other Matters (Continued)**

#### Required Supplementary Information (Continued)

We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Glasgow, Montana's basic financial statements. The Requirements of Bond Resolutions and Schedule of Insurance in Force are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The Requirements of Bond Resolutions, Schedule of Insurance in Force and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Requirements of Bond Resolutions, Schedule of Insurance in Force and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 24, 2021, on our consideration of the City of Glasgow, Montana's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Glasgow, Montana's internal control over financial reporting and compliance.

Anderson Zur Muchlen + Co., P.C.

Great Falls, Montana February 24, 2021

The discussion and analysis of the City of Glasgow's (the City) financial performance provides an overall review of the City's financial activities for the fiscal year ended June 30, 2020. The intent of this discussion and analysis is to look at the City's financial performance as a whole. Readers are encouraged to consider the information presented here in conjunction with the additional information contained in the financial statements and the notes thereof.

The fiscal year ended June 30, 2020 will follow the same format as the City's management and discussion analysis report filed for the fiscal year ended June 30, 2019.

# FINANCIAL HIGHLIGHTS

The assets of the City exceeded its liabilities at the close of the most recent year by \$15,974,565 (net position). Of this amount \$5,240,755 (unrestricted net position) may be used to meet the government's ongoing obligations to the citizens and creditors.

The City's total net position increased by \$708,285; governmental activities net position increased by \$496,664 and the business-type net position increased by \$211,621.

# USING THIS ANNUAL FINANCIAL REPORT

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

# **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances in a manner similar to private-sector business. The Statement of Net Position presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, an increase or decrease in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. However, in evaluating the overall position of the City, non-financial factors such as the City's tax base, change in tax laws, and the condition of the capital assets should also be considered.

Both the Statement of Net Position and the Statement of Activities use the accrual basis of accounting similar to the accounting used by most private-sector companies. This accounting basis takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

# **GOVERNMENT-WIDE FINANCIAL STATEMENTS (CONTINUED)**

The Statement of Net Position and the Statement of Activities distinguishes between the following activities.

*Government activities*, normally supported by taxes and intergovernmental revenues, include general government, public safety, public works, and parks and recreation.

*Business-type activities*, which recover all or a significant portion of their costs through user fees and charges, include water, sewer, and garbage.

*Component unit,* which consists of the City-County Library. It is supported 80% by Valley County and 20% by the City. The City is responsible for the bookkeeping. It also consists of the Valley County Friends of the Library, which allocates money to the Library for projects if requested in writing by the board.

The government-wide financial statement can be found on the pages after this management's discussion and analysis report.

# FUND FINANCIAL STATEMENTS

Fund financial statements report detailed information about the city. The emphasis of fund financial statements is to maintain control over resources that have been segregated for specific activities or objectives. The fund financial statements provide detailed information about the most significant funds. The City's major governmental funds are the General Fund, Solid Waste Fund, and Street Maintenance Fund. The City's major proprietary funds are the Water Utility and Sewer Utility Funds.

## **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the governmental-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources as well as on the balance of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. The funds are reported using an accounting method called modified accrual accounting that measures cash and all other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Both the governmental fund balance sheet and the government fund statement of revenues, expenditures and changes in fund balance provide a reconciliation to facilitate a comparison between governmental activities reported in the Statement of Net Position and the Statement of Activities and governmental funds.

## **Proprietary Funds**

Proprietary Funds are reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Activities. In fact, the City's proprietary funds are the same as the business-type activities we report in the government-wide statements, but provide more detail and additional information such as cash flows for proprietary funds.

# THE CITY AS A WHOLE

The City is providing condensed comparative financial information below for fiscal year 2020 and 2019. The analysis focuses on the net position and changes in net position of the City's governmental and business-type activities.

	Governmer		
	2020	2019	Percent Chang
ASSETS			
Current assets	\$ 3,585,049	\$ 2,906,079	23.36%
Capital assets	2,316,936	2,354,913	-1.61%
Total assets	5,901,985	5,260,992	12.18%
DEFERRED OUTFLOWS			
Pension plan	283,525	283,448	0.03%
LIABILITIES			
Current liabilities	362,295	304,337	19.04%
Long term debt outstanding	1,874,554	1,872,969	0.08%
Total liabilities	2,236,849	2,177,306	2.73%
DEFERRED INFLOWS			
Deferred revenue	361,097	276,234	<u>30.72%</u>
TOTAL NET POSITION	<u>\$ 3,587,564</u>	<u>\$ 3,090,900</u>	<u>16.07%</u>
BREAKDOWN OF TOTAL NET POSITION			
Net investment in capital assets	\$ 1,967,190	\$ 1,938,571	1.48%
Restricted for programs	1,258,375	1,138,067	10.57%
Unrestricted	361,999	14,262	<u>2438.21%</u>
Total net position	<u>\$ 3,587,564</u>	\$ 3.090.900	$\frac{2430.2176}{16.07\%}$
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REVENUES			
General Revenues:			
Property taxes and special assessments	\$ 1,498,509	\$ 1,404,655	6.68%
Fees in lieu of taxes	31,418	25,419	23.60%
Fines and forfietures	32,784	30,852	6.26%
Grants and contributions	829,359	881,063	-5.87%
Unrestricted investment/earnings	28,933	40,771	-29.04%
Sale of assets	42,236	10,001	322.32%
Miscellaneous	283,763	113,836	149.27%
Transfers	(39,767)	(39,500)	0.68%
Total general revenues	2,707,235	2,467,097	9.73%
Program Revenues:			
Charges for services	1,076,600	1,167,773	-7.81%
Operating grants/contributions	459,234	481,058	-4.54%
Total program revenues	1,535,834	1,648,831	-6.85%
EXPENSES			
General government	483,656	426,396	13.43%
Public safety	1,480,884	1,492,905	-0.81%
Public works	1,079,697	1,046,091	3.21%
Social and economic services	20,330	-	100.00%
Culture and recreation	528,393	499,250	5.84%
Housing and development	115,979	24,193	379.39%
Interest expense	13,606	8,994	51.28%
Miscellaneous	23,860	20,854	<u>14.41%</u>
Total expenses	3,746,405	3,518,683	6.47%
Change in net position	496,664	597,245	-16.84%
Net position, beginning of year	3,090,900	2,493,655	<u>23.95%</u>
Net position, end of year	<u>\$ 3.587.564</u>	\$ 3.090.900	16.07%

#### THE CITY AS A WHOLE (CONTINUED)

The cost of all governmental activities this year was \$3,746,405 compared to \$3,518,683 last year. The largest expense is for Public Safety and Public Works, in the amount of \$2,560,581. The majority of revenue received is from property taxes and special assessments, and the state share entitlement that is a consolidation of various revenues such as motor vehicles fees, alcohol, gambling tax receipts, and personal property taxes. Property taxes fund the local programs such as culture and recreation. The City of Glasgow has, for many years, assessed property owners for street maintenance, street lights, and solid waste. There has not been an increase in special assessments in several years, as these funds have been able to maintain a stable financial condition.

The operating cost of all proprietary (business-type) activities this year was \$1,477,400. The amounts paid by users of the system was \$1,724,058. The operating cost in FY2019 was \$1,643,641 and user amounts paid were \$1,741,228. The decrease in costs is associated with the City's ongoing maintenance of a 12-unit apartment complex, in which a large project was completed in FY2019, while the decrease in amounts paid by the users of the system are due to the wet spring and summer months.

	Business Typ		
	2020	2019	Percent Change
ASSETS			
Current assets	\$ 919,970	\$ 1,758,420	-47.68%
Non-current assets	6,768,225	5,072,031	33.44%
Capital assets	15,670,662	9,572,401	63.71%
Total assets	23,358,857	16,402,852	42.41%
DEFERRED OUTFLOWS			
Pension plan	74,263	102,577	-27.60%
LIABILITIES			
Current liabilities	1,094,792	223,648	389.52%
Long-term debt outstanding	9,920,799	4,089,374	142.60%
Total liabilities	11,015,591	4,313,022	155.40%
DEFERRED INFLOWS			
Pension plan	30,528	17,027	79.29%
TOTAL NET POSITION	<u>\$ 12,387,001</u>	<u>\$ 12,175,380</u>	<u>1.74%</u>
BREAKDOWN OF TOTAL NET POSITION			
Net investment in capital assets	\$ 6,088,195	\$ 5,949,363	2.33%
Restricted for:			
Revenue bond operations	402,326	402,326	0.00%
Revenue bond sinking fund	178,442	178,442	0.00%
Revenue bond replacement & depreciation	789,616	789,616	0.00%
Rental activities	49,666	49,566	0.20%
Unrestricted	4,878,756	4,806,067	<u>1.51%</u>
Total net position	<u>\$ 12,387,001</u>	<u>\$ 12,175,380</u>	<u>1.74%</u>
REVENUES			
Charges for services	\$ 1,724,058	\$ 1,741,228	-0.99%
Capital grants	29,831	29,047	2.70%
Total revenues	1,753,889	1,770,275	-0.93%
EXPENSES			
Operating expenses	1,477,400	1,643,641	-10.11%
Net non-operating income (expenses)	64,868	(269,536)	-124.07%
Total expenses	1,542,268	1,374,105	<u>12.24%</u>
Change in net position	211,621	396,170	-46.58%
Net position, beginning of year	12,175,380	11,779,210	<u>3.36%</u>
Net position, end of year	<u>\$ 12,387,001</u>	<u>\$ 12,175,380</u>	<u>1.74%</u>

# THE CITY'S FUNDS

The following is an analysis of the balances in the City's major governmental funds. Condensed comparative information for fiscal years 2020 and 2019 is provided below.

	Governme	Percent	
	2020	2019	Change
GENERAL FUND			
Total assets	<u>\$ 1,177,794</u>	<u>\$ 1,135,604</u>	<u>3.72%</u>
Total liabilities	120,251	130,551	-7.89%
Total deferred inflows	229,968	164,976	39.39%
Total fund balance	827,575	840,077	-1.49%
Total liabilities, deferred inflows and fund balance	<u>\$ 1,177,794</u>	<u>\$ 1,135,604</u>	<u>3.72%</u>
STREET MAINTENANCE FUND			
Total assets	<u>\$ 197,833</u>	<u>\$ 118,993</u>	<u>66.26%</u>
Total liabilities	23,747	8,612	175.74%
Total deferred inflows	72,990	45,678	59.79%
Total fund balance	101,096	64,703	56.25%
Total liabilities, deferred inflows and fund balance	<u>\$ 197,833</u>	<u>\$ 118,993</u>	<u>66.26%</u>
SOLID WASTE FUND			
Total assets	<u>\$ 765,851</u>	<u>\$ 732,805</u>	<u>4.51%</u>
Total liabilities	1,163	959	21.27%
Total deferred inflows	43,781	24,425	79.25%
Total fund balance	720,907	707,421	<u>1.91%</u>
Total liabilities, deferred inflows and fund balance	<u>\$ 765,851</u>	<u>\$ 732,805</u>	<u>4.51%</u>
GENERAL FUND	¢ 2 200 126	¢ 2,271,0(0	2 450/
Total revenue	\$ 2,290,136 2,192,476	\$ 2,371,960 1,996,660	-3.45%
Total expenses Excess of revenue over expenditures	97,660	375,300	<u>9.81%</u> -73.98%
Other financing uses	(110,162)	(81,830)	<u>34.62%</u>
Net change in fund balance	<u>(110,102)</u> <u>\$ (12,502)</u>	<u>\$ 293,470</u>	<u>-104.26%</u>
STREET MAINTENANCE FUND			
Total revenue	\$ 459,821	\$ 501,695	-8.35%
Total expenses	<sup>3</sup> 439,821 395,766	399,464	<u>-0.93%</u>
Excess of revenue over expenditures	64,055	102,231	-37.34%
Other financing uses	(27,662)	(71,267)	-61.19%
Net change in fund balance	<u>\$ 36,393</u>	<u>\$ 30,964</u>	17.53%
SOLID WASTE FUND			
Total revenue	\$ 321,172	\$ 344,591	-6.80%
Total expenses	307,686	362,627	-15.15%
Excess (deficiency) of revenue over expenditures	13,486	(18,036)	-174.77%
Other financing sources (uses)			0.00%
Net change in fund balance	<u>\$ 13,486</u>	<u>\$ (18,036)</u>	<u>-174.77%</u>

# THE CITY'S FUNDS (CONTINUED)

The City has two major proprietary funds, consisting of the Water Utility and Sewer Utility funds. The basic financial statements for these major funds are included in this report. As shown in the statement of revenues, expenses and changes in net position, the operating income for 2020 for the water fund was \$151,191, while 2019 was \$48,763. The operating income for 2020 for the sewer fund was \$90,972, while 2019 was \$42,669. In October 2016 the City acquired a 12-unit apartment complex, which is considered a non-major enterprise fund and is included below.

	Proprieta	Percent	
	2020	2019	Change
WATER UTILITY			
Current assets	\$ 322,934	\$ (47,068)	-786.10%
Non-current assets	3,578,261	3,396,687	5.35%
Capital assets	10,749,282	4,405,452	144.00%
Total assets	14,650,477	7,755,071	88.91%
Deferred outflows - pension plan	20,651	28,232	-26.85%
Current liabilities	997,117	127,291	683.34%
Long-term debt outstanding	6,797,531	905,567	650.64%
Total liabilities	7,794,648	1,032,858	<u>654.67%</u>
Deferred inflows - pension plan	8,489	4,686	<u>81.16%</u>
Net Position			
Net investment in capital assets	3,971,850	3,642,307	9.05%
Restricted	703,281	703,281	0.00%
Unrestricted	2,192,860	2,400,171	<u>-8.64%</u>
Total net position	<u>\$     6,867,991</u>	<u>\$ 6,745,759</u>	<u>1.81%</u>
WATER UTILITY			
Total operating revenue	\$ 716,926	\$ 740,099	-3.13%
Total operating expenses	565,735	691,336	-18.17%
Operating income	151,191	48,763	210.05%
Non-operating revenue	54,751	264,263	-79.28%
Non-operating expenses	91,991		0.00%
Total non-operating income (loss)	(37,240)	264,263	<u>-114.09%</u>
Capital contributions	8,281	7,995	<u>3.58%</u>
Change in net position	<u>\$ 122,232</u>	<u>\$ 321,021</u>	<u>-61.92%</u>

# THE CITY'S FUNDS (CONTINUED)

	Proprietary Funds (Continued)			
	2020	2019	Change	
SEWER UTILITY Current assets Non-current assets Capital assets Total assets	\$ 581,497 3,140,298 <u>4,761,848</u> 8,483,643	\$ 1,793,842 1,625,778 5,003,250 8,422,870	-67.58% 93.16% <u>-4.82%</u> <u>0.72%</u>	
Deferred outflows - pension plan	53,612	74,345	<u>-27.89%</u>	
Current liabilities Long-term debt outstanding Total liabilities	86,364 2,966,697 3,053,061	87,266 <u>3,023,074</u> <u>3,110,340</u>	-1.03% - <u>1.86%</u> - <u>1.84%</u>	
Deferred inflows - pension plan	22,039	12,341	<u>78.58%</u>	
Net Position Net investment in capital assets Restricted Unrestricted Total net position	2,117,536 667,103 <u>2,677,516</u> <u>\$ 5,462,155</u>	2,308,124 667,103 <u>2,399,307</u> <u>\$ 5,374,534</u>	-8.26% 0.00% <u>11.60%</u> <u>1.63%</u>	
SEWER UTILITY				
Total operating revenue Total operating expenses Operating income Non-operating revenue Non-operating expenses Total non-operating income (expense) Capital contributions Change in net position VALLEY COURT APARTMENTS Current assets Non-current assets Capital assets Total assets Total assets Current liabilities Long-term debt outstanding	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	2.06% $-3.29%$ $113.20%$ $-40.98%$ $-0.97%$ $-406.89%$ $2.37%$ $21.98%$ $33.43%$ $0.20%$ $-2.55%$ $-0.08%$ $24.42%$ $-2.59%$	
Total liabilities Net Position Net investment in capital assets Restricted Unrestricted Total net position VALLEY COURT APARTMENTS Total operating revenue Total operating expenses Operating income Non-operating revenue Non-operating expenses Total non operating expenses Total non operating expenses	$ \begin{array}{r}     167,882 \\     (1,191) \\     49,666 \\     \underline{8,380} \\     \underline{\$} 56,855 \\     \underline{\$} 59,665 \\     \underline{55,170} \\     4,495 \\     \underline{2,727} \\     (2,727)   \end{array} $	$ \begin{array}{r}     169,824 \\     (1,068) \\     49,566 \\     \underline{6,589} \\     \underline{$55,087} \\     \hline     \hline     \hline     \hline     \hline         $	- <u>1.14%</u> 11.52% 0.20% <u>27.18%</u> <u>3.21%</u> - <u>18.04%</u> <u>-<u>17.21%</u> <u>-26.97%</u> 0.00% <u>-4.01%</u> <u>4.01%</u></u>	
Total non-operating expense Change in net position	(2,727) \$ 1,768	(2,841) <u>\$3,314</u>	<u>-4.01%</u> <u>-46.65%</u>	

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital Assets**

The City's net investment in capital assets, net of accumulated depreciation and related debt, were \$8,055,386 and \$7,887,934 for the governmental activities and business-type activities, as of June 30, 2020 and 2019. Further detail on capital assets is presented in Note 9 on pages 37 through 39.

#### **Debt Administration**

The City incurred new debt in FY2020 after the Water System Improvements project neared completion, in the amount of \$6,777,432, with an additional \$367,568 expected to be incurred in FY2021. The sewer lagoon project was completed in December 2013, and the city makes monthly payments to Rural Development to decrease the amount of debt on the bonds. When the City acquired the Valley Court Apartment Complex, a loan in the amount of \$175,000 was also transferred to the City. The loan payments are made from the subsidy payment received from Rural Development. The loan will be paid back over the course of 40 years. Further detail on long-term debt is presented in Note 10 on pages 39 through 45.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS

The City was been awarded a Wayfinding Signage Grant from the Office of Tourism in the amount of \$33,700, and matching funds were provided by Two Rivers Economic Growth, TBID and the Glasgow Chamber of Commerce, for a total project cost of \$50,800. In FY2021, the City will be applying for additional tourism monies to begin Phase 3 of the project. The Police Department still manages the MT Hi-Line Community Grant which used to be the Victim Witness Advocate grant; they have been awarded another \$438,000 for FY2021 and FY2022.

The City's Water System Improvement Project was 90% complete at the end of FY2020. The interim financing from the Montana Board of Investments was paid off and now the City has two bonds with USDA Rural Development that will be paid off over the next forty years. The total project cost is estimated at \$7,958,600.

Also, in FY2019, the Swim Pool committee started fundraising for a new swim pool and currently has raised around \$235,600. The cost of the new pool will be around one million dollars. The City's grant manager is also applying for funding to assist with this project.

In FY2016 the City applied for a non-competitive grant to help rehabilitate single family homes for those who fall within the income guidelines. The City was awarded this grant and is eligible for funding for a five (5) year period. The City finished the first project and has almost completed the second. The first project was a total cost of \$104,076, and if the property owner chooses to sell the home within the first year, they will have to pay back the full amount of the project.

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS (CONTINUED)

For every year the owner stays in the house, 6.6% of the loan will be reduced up to 15 years. The second project is expected to cost approximately \$45,000.

Primary expenditures through the general fund continue to be Law Enforcement, Cemetery, Administration, and Recreation.

The City established Special Assessment Districts many years ago. These districts continue to be a main source of revenue for the respective districts (Street Lights, Street Maintenance and Solid Waste). In the past few years the City has been able to maintain these funds without increasing the assessment and we hope to continue this in the future. The City contracts with private individuals for garbage collection. The contractor provides excellent coverage with very few complaints. The landfill is operated by Valley County.

Currently the City of Glasgow is in a good financial position and with the help of all departments, will continue to flourish.

## CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the City's finances and to show the City's accountability for the funds and assets it receives. If you have any questions about this report or need additional information, contact the Clerk at City of Glasgow, 319 3<sup>rd</sup> Street South, Glasgow, MT 59230, telephone 1-406-228-2476 or fax 1-406-228-2479.

# FINANCIAL STATEMENTS

# CITY OF GLASGOW, MONTANA STATEMENT OF NET POSITION June 30, 2020

	Governmental Activities	Business-Type Activities	Total	Component Unit
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES				
CURRENT ASSETS Cash and investments	\$ 2,962,689	\$ 789,175	\$ 3,751,864	\$ 277,990
Receivables: Property taxes and assessments receivable Accounts receivable	304,909 70,270	- 130,795	304,909 201,065	-
Due from other governments Total current assets	<u>100,341</u> 3,438,209	919,970	<u>100,341</u> 4,358,179	<u> </u>
NON-CURRENT ASSETS Loans receivable Restricted cash and investments Capital assets, net of	146,840	6,768,225	146,840 6,768,225	-
accumulated depreciation Total non-current assets	<u>2,316,936</u> 2,463,776	<u>15,670,662</u> 22,438,887	<u>17,987,598</u> 24,902,663	<u>33,127</u> <u>33,127</u>
Total assets	5,901,985	23,358,857	29,260,842	370,786
DEFERRED OUTFLOWS OF RESOURCES				
Pension plan contributions Total deferred outflows of resources	<u>283,525</u> 283,525	74,263 74,263	<u>357,788</u> 357,788	
Total assets and deferred outflows of resources	<u>\$ 6,185,510</u>	<u>\$ 23,433,120</u>	<u>\$ 29,618,630</u>	<u>\$ 370,786</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION CURRENT LIABILITIES				
Accounts payable Accrued salaries and benefits Deposits payable Compensated absences, current portion	\$ 137,224 57,811 - 98,286	\$ 822,311 13,789 61,641 19,928	\$ 959,535 71,600 61,641 118,214	\$ 10,292 4,883 - 7,201
Loans payable, current portion Bonds payable, current portion Total current liabilities	68,974 	<u> </u>	68,974 <u>177,123</u> <u>1,457,087</u>	
NON-CURRENT LIABILITIES Compensated absences Loans payable, net of current portion Bonds payable, net of current portion OPEB liability	50,281 280,772 - 124,232	36,678 - 9,405,344 48,058	86,959 280,772 9,405,344	8,748 - -
Net pension liabilities	1,419,269	48,058 430,719	172,290 1,849,988	-
Total non-current liabilities	1,874,554	9,920,799	11,795,353	8,748
Total liabilities	2,236,849	11,015,591	13,252,440	31,124
DEFERRED INFLOWS OF RESOURCES Other unavailable revenue	217,110	-	217,110	-
Pension deferrals	143,987	30,528	174,515	
Total deferred inflows of resources	361,097	30,528	391,625	
NET POSITION Net investment in capital assets Restricted for:	1,967,190	6,088,195	8,055,385	33,127
Debt service	-	178,442	178,442	-
Operations and maintenance Replacement and depreciation	1,258,375	402,326 789,616	1,660,701 789,616	-
Rental activities	-	49,666	49,666	-
Unrestricted	361,999	4,878,756	5,240,755	306,535
Total net position	3,587,564	12,387,001	15,974,565	339,662
Total liabilities, deferred inflows of resources and net position	<u>\$ 6,185,510</u>	<u>\$ 23,433,120</u>	<u>\$ 29,618,630</u>	<u>\$ 370,786</u>

The Notes to Financial Statements are an integral part of this statement.

## CITY OF GLASGOW, MONTANA STATEMENT OF ACTIVITIES Year Ended June 30, 2020

			Program Revenue	'S	Net (Expense) Changes In	) Revenue and Net Position		
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total	Component Unit
FUNCTIONS/PROGRAMS								
Governmental activities:								
General government	\$ 483,656	\$ 31,284	\$ -	\$-	\$ (452,372)	\$ -	\$ (452,372)	\$ -
Public safety	1,480,884	31,580	193,339	-	(1,255,965)	-	(1,255,965)	-
Public works	1,079,697	932,621	119,259	-	(27,817)	-	(27,817)	-
Social and economic services	20,330	-	26,632	-	6,302	-	6,302	-
Culture and recreation	528,393	81,115	10,000	-	(437,278)	-	(437,278)	-
Housing and community development	115,979	-	110,004	-	(5,975)	-	(5,975)	-
Interest on long-term debt	13,606	-	-	-	(13,606)	-	(13,606)	-
Miscellaneous	23,860				(23,860)		(23,860)	
Total governmental activities	3,746,405	1,076,600	459,234		(2,210,571)		(2,210,571)	
Business-type activities:								
Water	657,726	716,926	-	8,281	-	67,481	67,481	-
Sewer	929,976	947,467	-	21,550	-	39,041	39,041	-
Nonmajor	57,897	59,665		-		1,768	1,768	
Total business-type activities	1,645,599	1,724,058		29,831		108,290	108,290	
Total primary government	<u>\$ 5,392,004</u>	\$ 2,800,658	<u>\$ 459,234</u>	<u>\$ 29,831</u>	(2,210,571)	108,290	(2,102,281)	
Component Unit:								
City-County Library	\$ 281,321	<u>\$ 3,075</u>	<u>\$</u>	<u>\$</u> -				(278,246)
Total component unit	<u>\$ 281,321</u>	<u>\$ 3,075</u>	<u>\$ -</u>	<u>\$</u>				(278,246)
			General Revenu	es:				
			Property taxes	;	1,498,509	-	1,498,509	-
			Licenses and p	permits	31,418	-	31,418	-
			Fines and forf	eitures	32,784	-	32,784	-
			Intergovernme	ental revenue	829,359	3,718	833,077	230,134
			5					

Investment earnings Miscellaneous

Change in net position

Net position, end of year

Transfers

Gain on sale of capital assets

Total general revenues

Net position, beginning of year

28,933

283,763

42,236

(39,767)

2,707,235

496,664

3,090,900

\$ 3,587,564

99,613

103,331

211,621

12,175,380

\$ 12,387,001

-

-

-

128,546

283,763

42,236

(39,767)

2,810,566

708,285

15,266,280

\$ 15,974,565

2,226

7,951

39,767

1,832

280,078

337,830

\$ 339,662

## CITY OF GLASGOW, MONTANA BALANCE SHEET – GOVERNMENTAL FUNDS June 30, 2020

ASSETS	Gen Fu		So	lid Waste Fund	Ma	Street untenance Fund	Go	Other vernmental Funds	Go	Total overnmental Funds
Cash and investments Property taxes and assessments receivable Accounts receivable Due from other governments Loans receivable Total assets	1;	47,147 59,698 70,270 679 - 77,794	\$ <u>\$</u>	722,070 43,781 - - - 765,851	\$ <u>\$</u>	124,843 72,990 - - - 197,833	\$ <u>\$</u>	1,168,629 28,440 - 99,662 146,840 1,443,571	\$ <u>\$</u>	2,962,689 304,909 70,270 100,341 146,840 3,585,049
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES										
LIABILITIES Accounts payable Accrued salaries and benefits Total liabilities		73,753 <u>46,498</u> 20,251	\$	- <u>1,163</u> 1,163	\$	16,014 7,733 23,747	\$	47,457 <u>2,417</u> 49,874	\$	137,224 <u>57,811</u> 195,035
DEFERRED INFLOWS OF RESOURCES Unavailable tax and assessment revenues Other unavailable revenues Total deferred inflows of resources		59,698 70,270 29,968		43,781		72,990		28,440 146,840 175,280		304,909 217,110 522,019
FUND BALANCES Non-spendable Restricted Committed Assigned Unassigned Total fund balances Total liabilities, deferred inflows of	4	- - 24,798 <u>02,777</u> 27,575		720,907		- 101,096 - - - 101,096		79,381 436,372 387,542 315,122 		79,381 1,258,375 387,542 739,920 402,777 2,867,995
resources and fund balances	<u>\$ 1,1′</u>	77,794	<u>\$</u>	765,851	<u>\$</u>	197,833	<u>\$</u>	<u>1,443,571</u>	<u>\$</u>	3,585,049

## CITY OF GLASGOW, MONTANA RECONCILIATION OF THE BALANCE SHEET – GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION June 30, 2020

Total fund balances - governmental funds	\$	2,867,995
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. The cost of the assets is \$13,569,564 and the accumulated depreciation is		
\$11,252,628.		2,316,936
Pension deferred outflows and deferred inflows of resources that do not provide current financial resources are not reported		
as revenues in the funds.		139,538
Tax revenue is recognized when earned (and the claim to		
resources is established) rather than when "available."		304,909
Long-term liabilities, including bonds payable, compensated absences, other post employment benefits and net pension liability are not due and payable in the current period and,		
therefore, are not reported in the funds.		(2,041,814)
Net position - governmental activities	<u>\$</u>	3,587,564

## CITY OF GLASGOW, MONTANA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS Year Ended June 30, 2020

	General Fund	Solid Waste Fund	Street Maintenance Fund	Other Governmental Funds	Total Governmental Funds
REVENUES					
Property taxes and assessments	\$ 1,373,311	\$ 311,612	\$ 457,042	\$ 180,117	\$ 2,322,082
Licenses and permits	17,947	-	-	13,471	31,418
Intergovernmental	706,429	-	-	471,635	1,178,064
Charges for services	105,167	-	-	25,254	130,421
Fines and forfeitures	31,284	-	-	1,500	32,784
Miscellaneous revenues	46,096	-	2,059	235,608	283,763
Investment earnings	9,902	9,560	720	8,751	28,933
Total revenue	2,290,136	321,172	459,821	936,336	4,007,465
EXPENDITURES					
Current:					
General government	226,200	45,929	65,057	108,549	445,735
Public safety	1,076,632	-	-	205,943	1,282,575
Public works	114,132	250,057	317,782	182,356	864,327
Housing and community development	4,480	-	-	108,804	113,284
Culture and recreation	430,579	-	-	-	430,579
Miscellaneous	35,001	-	12,927	-	47,928
Debt Service:					
Principal	34,495	-	-	32,102	66,597
Interest	6,771	-	-	6,868	13,639
Capital outlay	264,186	11,700	-	-	275,886
Total expenditures	2,192,476	307,686	395,766	644,622	3,540,550
Excess of revenues over expenditures					
Excess of revenues over experiances	97,660	13,486	64,055	291,714	466,915
OTHER ERIALIARIA COURCES (LICES)					
OTHER FINANCING SOURCES (USES)			10.000	25.444	
Proceeds from disposal of capital assets	-	-	10,000	35,444	45,444
Transfers in	834	-	27,197	139,166	167,197
Transfers out	(110,996)		(64,859)	(31,109)	(206,964)
Total other financing sources (uses)	(110,162)		(27,662)	143,501	5,677
Excess (deficit) of revenues and other financing					
sources (uses) over expenditures	(12,502)	13,486	36,393	435,215	472,592
Fund balances, beginning of year	840,077	707,421	64,703	783,202	2,395,403
Fund balances, end of year	<u>\$ 827,575</u>	<u>\$ 720,907</u>	<u>\$ 101,096</u>	<u>\$ 1,218,417</u>	<u>\$ 2,867,995</u>

## CITY OF GLASGOW, MONTANA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES Year Ended June 30, 2020

Net change in fund balances - total governmental funds	\$ 472,592
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the	
amount by which depreciation exceeded capital outlay in the current period.	(34,769)
In the Statement of Activities, the gain on the sale or disposal of capital assets is recognized. The fund financial statements recognize only the proceeds from the sale of these assets.	(3,208)
Tax and assessment revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	123,371
The governmental funds report repayment of debt principal as an expenditure and proceeds from issuing debt as other financing sources. These payments and proceeds have no effect on net assets and are, therefore, not shown on the statement of activities.	66,597
The current period net increase in compensated absences did not require the use of current financial resources and, therefore, generated no expenditure to be reported in the governmental funds.	(9,857)
The current period net change in the other post employment benefits increased by this amount during the fiscal year.	(12,109)
GASB 68 recognition of on-behalf payments to pension plans that do not provide current financial resources are not reported as revenues in the funds. Recognition of pension expense to pension plans also do not require the use of current financial resources and are not reported as	
expenditures in the funds.	 (105,953)
Change in net position of governmental activities	\$ 496,664

# CITY OF GLASGOW, MONTANA STATEMENT OF NET POSITION – PROPRIETARY FUNDS June 30, 2020

	Water Utility Fund	Sewer Utility Fund	Nonmajor Enterprise Fund	Total
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	Tund	T und	T unu	Total
CURRENT ASSETS				
Cash and investments Accounts receivable	\$ 264,899 58,035	\$ 508,737 72,760	\$ 15,539	\$ 789,175 
Total current assets	322,934	581,497	15,539	919,970
NON-CURRENT ASSETS				
Restricted cash and investments	3,578,261	3,140,298	49,666	6,768,225
Capital assets, net of accumulated depreciation	10,749,282	4,761,848	159,532	15,670,662
Total non-current assets	14,327,543	7,902,146	209,198	22,438,887
Total assets	14,650,477	8,483,643	224,737	23,358,857
DEFERRED OUTFLOWS OF RESOURCES	<u> </u>			
Pension plan contributions	20,651	53,612		74,263
Total deferred outflows of resources	20,651	53,612		74,263
Total assets and deferred outflows of resources	<u>\$ 14,671,128</u>	<u>\$ 8,537,255</u>	<u>\$ 224,737</u>	<u>\$ 23,433,120</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES CURRENT LIABILITIES				
Accounts payable	\$ 809,426	\$ 9,967	\$ 2,918	\$ 822,311
Accrued salaries and benefits	3,578	10,211	-	13,789
Deposits payable	57,400	-	4,241	61,641
Compensated absences, current portion	5,978	13,950	-	19,928
Bonds payable, current portion	120,735	52,236	4,152	177,123
Total current liabilities	997,117	86,364	11,311	1,094,792
NON-CURRENT LIABILITIES				
Compensated absences, net of current portion	8,661	28,017	-	36,678
Bonds payable, net of current portion	6,656,697	2,592,076	156,571	9,405,344
OPEB liability	12,400	35,658	-	48,058
Net pension liabilities	119,773	310,946		430,719
Total non-current liabilities	6,797,531	2,966,697	156,571	9,920,799
Total liabilities	7,794,648	3,053,061	167,882	11,015,591
DEFERRED INFLOWS OF RESOURCES				
Pension deferrals	8,489	22,039		30,528
Total deferred inflows of resources	8,489	22,039		30,528
NET POSITION				
Net investment in capital assets	3,971,850	2,117,536	(1,191)	6,088,195
Restricted for debt service	178,442	-	-	178,442
Restricted for operations and maintenance	278,907	123,419	-	402,326
Restricted for replacement and depreciation	245,932	543,684	-	789,616
Restricted for rental activities	-	-	49,666	49,666
Unrestricted	2,192,860	2,677,516	8,380	4,878,756
Total net position	6,867,991	5,462,155	56,855	12,387,001
Total liabilities, deferred inflows of resources	¢ 14671 100	¢ 0 527 355	¢ <u>,,,,,,</u>	¢ 72 422 120
and net position	<u>\$ 14,671,128</u>	<u>\$ 8,537,255</u>	<u>\$ 224,737</u>	<u>\$ 23,433,120</u>

The Notes to Financial Statements are an integral part of this statement.

## CITY OF GLASGOW, MONTANA STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION – PROPRIETARY FUNDS Year Ended June 30, 2020

	Water Utility Fund	Sewer Utility Fund	Nonmajor Enterprise Fund	Total
OPERATING REVENUES				
Charges for services	<u>\$ 716,926</u>	<u>\$ 947,467</u>	<u>\$ 59,665</u>	<u>\$ 1,724,058</u>
Total operating revenues	716,926	947,467	59,665	1,724,058
OPERATING EXPENSES				
Personal services	148,642	381,833	10,868	541,343
Purchased services	183,961	81,978	27,526	293,465
Supplies and materials	51,846	115,213	8,094	175,153
Fixed charges	27,996	20,117	4,515	52,628
Miscellaneous expense	1,500	6,675	-	8,175
Depreciation	151,790	250,679	4,167	406,636
Total operating expenses	565,735	856,495	55,170	1,477,400
Operating income	151,191	90,972	4,495	246,658
NONOPERATING REVENUE (EXPENSE)				
Interest expense	(91,991)	(73,481)	(2,727)	(168,199)
Grants and contributions	3,718	-	-	3,718
Interest income	51,033	48,580		99,613
Total nonoperating revenue (expense)	(37,240)	(24,901)	(2,727)	(64,868)
Income before contributions	113,951	66,071	1,768	181,790
Capital contributions	8,281	21,550	<u> </u>	29,831
Change in net position	122,232	87,621	1,768	211,621
Net position, beginning of year	6,745,759	5,374,534	55,087	12,175,380
Net position, end of year	<u>\$ 6,867,991</u>	<u>\$ 5,462,155</u>	<u>\$ 56,855</u>	<u>\$ 12,387,001</u>

# CITY OF GLASGOW, MONTANA STATEMENT OF CASH FLOWS – PROPRIETARY FUNDS Year Ended June 30, 2020

	Water Utility	Sewer Utility	Nonmajor Enterprise	
	Fund	Fund	Fund	Total
CASH FLOWS FROM OPERATING ACTIVITIES				
Receipts from customers	\$ 729,979	\$ 956,535	\$ 59,765	\$ 1,746,279
Payments to suppliers	481,803	(224,252)	(38,133)	219,418
Payments to employees	(140,161)	(357,598)	(10,868)	(508,627)
Net cash flows from operating activities	1,071,621	374,685	10,764	1,457,070
				,
CASH FLOWS FROM NON-CAPITAL				
FINANCING ACTIVITIES				
Subsidies from taxes and other governments	11,999	21,550		33,549
Net cash flows from non-capital financing activities	11,999	21,550		33,549
CASH FLOWS FROM CAPITAL AND				
RELATED FINANCING ACTIVITIES				
Proceeds from debt	12,316,846	-	-	12,316,846
Purchases of capital assets	(6,495,620)	(9,277)	-	(6,504,897)
Principal paid on debt	(6,302,559)	(50,814)	(4,044)	(6,357,417)
Interest paid on debt	(0,502,503)	(73,481)	(2,727)	(168,199)
Net cash flows from capital and related	(573,324)	(133,572)	(6,771)	(713,667)
financing activities	<u>(373,321)</u>	(155,572)	<u>(0,771)</u>	<u>(/15,007)</u>
-				
CASH FLOWS FROM INVESTING ACTIVITIES				
Interest revenue	51,033	48,580		99,613
Net cash flows from investing activities	51,033	48,580		99,613
Net change in cash and cash equivalents	561,329	311,243	3,993	876,565
Cash and cash equivalents, beginning of year	3,281,831	3,337,792	61,212	6,680,835
Cash and cash equivalents, end of year	<u>\$ 3,843,160</u>	<u>\$ 3,649,035</u>	<u>\$ 65,205</u>	<u>\$ 7,557,400</u>
			Nonmajor	
	Water	Sewer	Enterprise	
CASH AND CASH EQUIVALENTS ON	Fund	Fund	Funds	Total
STATEMENTS OF NET POSITION				
Cash and cash equivalents	\$ 264,899	\$ 508,737	\$ 15,539	\$ 789,175
Restricted cash and cash equivalents	3,578,261	3,140,298	49,666	6,768,225
	<u>\$ 3,843,160</u>	<u>\$ 3,649,035</u>	<u>\$ 65,205</u>	<u>\$ 7,557,400</u>
Reconciliation of operating income to net				
cash flows from operating activities:				
Operating income	\$ 151,191	\$ 90,972	\$ 4,495	\$ 246,658
Adjustments to reconcile operating income to net				
cash flows from operating activities:				
Depreciation	151,790	250,679	4,167	406,636
Change in accounts receivable	9,753	9,068	-	18,821
Change in customer deposits	3,300	-	100	3,400
Change in accounts payable	747,106	(269)	2,002	748,839
Change in accrued salaries	649	2,529	-	3,178
Change in compensated absences	(2,659)	(2,209)	-	(4,868)
Change in OPEB liability	1,208	3,476	-	4,684
Change in net pension liability	9,283	20,439		29,722
Net cash flows from operating activities	<u>\$ 1,071,621</u>	<u>\$ 374,685</u>	<u>\$ 10,764</u>	<u>\$ 1,457,070</u>

The Notes to Financial Statements are an integral part of this statement.

# CITY OF GLASGOW, MONTANA STATEMENT OF NET POSITION AND STATEMENT OF CHANGES IN NET POSITION – FIDUCIARY FUNDS June 30, 2020

	Private Purpose Trust Funds
ASSETS	
Cash and investments	\$ 303,184
Property taxes receivable	76
Total assets	<u>\$ 303,260</u>
LIABILITIES	
Accounts payable	\$ 1,011
Total liabilities	1,011
NET POSITION HELD IN TRUST	
Held in trust for tourism business improvement	32,224
Held in trust for beautification	82,839
Held in trust for fire relief association	173,597
Held in trust for firefighters	13,589
Total net position	302,249
Total liabilities and net position	<u>\$ 303,260</u>
ADDITIONS	
Miscellaneous revenues	\$ 500
Investment income	10,808
Tax revenues	57,648
Total additions	68,956
DEDUCTIONS	
Professional/contracted services	94,140
Change in net position	(25,184)
Net position, beginning of year	327,433
Net position, end of year	<u>\$ 302,249</u>

## NOTE 1. SIGNIFICANT ACCOUNTING POLICIES

The City of Glasgow, Montana (the City) was incorporated in 1911, under the provisions of Montana Municipal Statutes. The City operates under a Council/Mayor form of government. The City provides the following services: solid waste disposal, water and sewer, cemetery, public safety (police and fire), recreation, streets and library.

As defined by U.S. generally accepted accounting principles (GAAP), the financial reporting entity consists of the primary government, as well as its component units, which are legally separate organizations for which the elected officials of the primary government are financially accountable. Financial accountability is defined as appointment of a voting majority of the component unit's board and either a) the ability to impose will by the primary government, or b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government.

The accompanying financial statements present the City (the primary government) and its component units. The financial data of the component units are included in the City's reporting entity because of the significance of their operational or financial relationships with the City.

## **Discretely Presented Component Unit**

A discretely presented component unit is an entity that is legally separate from the City, but for which the City is financially accountable, or whose relationship with the City is such that exclusion would cause the financial statements to be misleading or incomplete. This type of component unit is reported in a separate column to emphasize it is legally separate from the City. The component unit shown on these financial statements has a June 30 year-end.

• The City-County Library (the Library) is owned and operated jointly by Valley County (the County) and the City. The Library is administered by a five member board, consisting of three members appointed by the City and two members appointed by the County. Library board members are appointed for five-year terms. The original budget is submitted to both of the controlling governments, with the County budgeting for its share within its budget, and the City budgeting for the entire operation within its budget. Library revenues may be derived from tax levies by the County and the City, rentals, sales of books, fines, federal and state grants or loans, and investment income. The City approves all Library expenditures. The capital assets are to be accounted for by the City.

## **Related Organization**

The accounts of the Housing Authority of Glasgow are excluded from the accompanying financial statements. The City Council appoints the Board of Directors of the Housing Authority, however, the Board of Directors is responsible for the hiring of its executive director. The City has no responsibility for financing deficits of the Housing Authority.

## NOTE 1. SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Basis of Presentation and Basis of Accounting**

#### Government-Wide Statements

The statement of net position and the statement of activities show information about the overall financial position and activities of the City with the exception of the Tourism Business Improvement District Fund, Park Beautification Trust Fund, the Roy M. Nelson Maple Tree Fund and The Fire Fighter's Relief Association Fund, which are used to report assets held by the City in a custodial capacity. These are reported as private purpose trust funds in the fund financial statements section. Eliminations have been made to minimize the double counting of internal activities of the overall government.

These financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. The activities of the City are generally financed through property taxes and federal and state grants. Revenues are recorded when earned and expenses are recorded at the time the liability is incurred, regardless of when the related cash flows take place. On the accrual basis, revenues from property taxes are recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations are recognized in the fiscal year in which eligibility requirements have been met.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function. The City does not charge indirect expenses to programs or functions. Program revenues include fees for services and grants and contributions that are restricted to a particular program. Revenues that are not classified as program revenue, including all property taxes, are presented as general revenues.

#### Fund Financial Statements

These statements provide information about the City's funds. The emphasis of fund financial statements is on major funds. Each major fund is displayed in a separate column. All of the remaining funds are aggregated and reported in a single column as non-major funds.

The governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collected within the current period or within two months after year end. State and other governmental revenues applicable to the current fiscal year and collected soon after year-end are recognized as revenue. Most property taxes receivable are delinquent at June 30 and amounts collected soon after year-end are not significant. Unavailable revenues are recorded in the governmental funds for these receivables.

## NOTE 1. SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Basis of Presentation and Basis of Accounting (Continued)**

#### Fund Financial Statements (Continued)

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt and payments for compensated absences, which are recognized as expenditures when paid. General capital asset acquisitions are reported as expenditures in governmental funds and proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

All proprietary funds are accounted for using the accrual basis of accounting. Their revenues are recognized when earned and their expenses are recognized when they are incurred. These funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses are those that result from providing goods and services in connection with the funds ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating.

The City reports the following major governmental funds:

<u>General Fund</u> - the City's primary operating fund which accounts for all financial resources of the City except those required to be accounted for in other funds.

<u>Solid Waste Fund</u> - This fund is to account for the provision of garbage collection services provided to the residential and commercial users of the City.

<u>Street Maintenance Fund</u> - This fund is to account for the revenues and expenditures related to money received from maintenance assessments for city streets.

The City reports the following major proprietary funds:

<u>Water Utility Fund</u> - This fund is to account for the provision of water treatment and distribution to the residential and commercial users of the City.

<u>Sewer Utility Fund</u> - This fund is to account for sewer services provided to the residential and commercial users of the City.

## **Budgetary Data**

The City's budgets are adopted and submitted to the Department of Administration by the later of October 1 or 60 days after receipt of taxable values from the Department of Revenue, as required by Montana Code Annotated 7-6-4003. Budgets for the General, Special Revenue, Debt Service, Capital Projects, Enterprise and Trust Funds are adopted on a basis consistent with GAAP. All governmental fund budgets are prepared using the modified accrual basis of accounting. Expenditures may not legally exceed appropriations at the functional level for all annually budgeted funds. The City Council may amend the budget during the fiscal year as stipulated in Montana Code Annotated 7-6-4006.

## NOTE 1. SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **New Accounting Pronouncements**

The City implemented the provisions of the following Governmental Accounting Standards Board (GASB) pronouncement for the year ended June 30, 2020:

• Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction *Period.* The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost of a capital asset. This Statement is effective for years beginning after December 15, 2019, with earlier application encouraged.

The City has previously chosen not to implement the provisions of the following Governmental Accounting Standards Board (GASB) pronouncement:

• Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68. This Statement establishes requirements for defined benefit pension plans that are not within the scope of Statement No. 68, Accounting and Financial Reporting for Pensions, as well as for the assets accumulated for purposes of providing those pensions. In addition, it establishes requirements for defined contribution pensions that are not within the scope of Statement No. 68. It also amends certain provisions of Statement No. 67, Financial Reporting for Pension Plans, and Statement No. 68 for pension plans that are within their respective scopes.

## **Cash and Cash Equivalents**

The City has defined cash and cash equivalents to include cash on hand, demand deposits and short term investments with maturities of three months or less from the date of acquisition. Cash and cash equivalents are combined with investments and displayed as cash and investments in all funds.

#### **Reserve for Uncollectible Accounts**

The City Council assumes that all property taxes receivable and all accounts receivable for proprietary fund services provided are fully collectible. Therefore, no reserve for uncollectible accounts has been provided for in the financial statements. The direct write-off method is used for these accounts.

## NOTE 1. SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Inventories

Inventories of materials and supplies are expensed at the time of purchase. Inventories of materials and supplies on hand are not maintained, which is not in accordance with generally accepted accounting principles. The amounts on hand are not material to the basic financial statements taken as a whole.

#### **Restricted Assets**

Certain proceeds of proprietary fund revenue bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the statement of net position because their use is limited by applicable bond covenants. The "construction" account is used to receive all bond proceeds and to pay for costs of the project for which the bonds were sold. The "operating" account is used to report solely for the payment of operating expenses, which include those expenses for operation, maintenance and current repair of the system and its facilities. The "revenue bond sinking" account is used to segregate resources accumulated for debt service payments over the next twelve months. The "revenue bond reserve and surplus" accounts are used to report resources set aside to make up potential future deficiencies in the revenue bond sinking account. The "replacement and depreciation" account is used to report resources set aside to fund asset renewals and replacements or to meet unexpected contingencies.

#### **Capital Assets**

Capital assets includes plant, property, equipment and infrastructure assets. All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated assets are valued at their fair market value on the date donated. Repairs and maintenance are recorded as expenses. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Infrastructure assets are also capitalized. Depreciation is computed using the straight-line method. Assets are capitalized which cost more than \$5,000 and have a useful life of more than 5 years.

The following is a summary of asset classifications and range of depreciable lives:

Buildings	20 to 100 years
Improvements other than buildings	10 to 30 years
Machinery and Equipment	5 to 50 years

## Property, Plant and Equipment - Proprietary Funds

Property, plant and equipment owned by the proprietary funds are stated at cost. Depreciation has been provided for over the estimated useful lives using the straight-line method. The following is a summary of asset classifications and range of depreciable lives.

Transportation land	3 to 7 years
Improvements	20 years
Water utilities	50 years
Office furniture, fixtures and equipment	8 to 12 years
Information systems	5 to 7 years
Data handling equipment, except computers	5 to 7 years

## NOTE 1. SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Compensated Absences**

Liabilities incurred because of accumulated unused vacation, sick pay and other employee benefits which are payable upon termination are included in the financial statements. The liability for vacation pay is recorded as a current liability payable within one year in the government wide financial statements. The liability for unused sick leave is recorded as a non-current liability.

#### **Bond Issuance Costs**

Bond issuance costs for proprietary fund types are written off as an expense in the period incurred.

#### Encumbrances

All appropriations, except for construction in progress, lapse at the end of the fiscal year. The City does not utilize a formal encumbrance accounting system.

#### **Interfund Transactions**

Interfund transactions consisting of identified services performed for other funds or costs billed to other funds are treated as expenditures in the fund receiving the services and as revenue in the fund performing the services. Transactions which constitute reimbursements of a fund for expenditures or expenses initially made from it, which are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of the expenditures in the fund that is reimbursed.

All other interfund transfers are classified as operating transfers. These transfers are reported as other financing sources or uses in governmental funds and after non-operating revenues/expenses in proprietary funds. Advances between funds are accounted for in the appropriate interfund receivable and payable accounts. These are eliminated in the government-wide financial statements.

#### **Fund Balance**

In governmental fund type accounts, fund equity is called "fund balance." Fund balance is reported in the following classifications which reflect the extent to which the City is bound to honor constraints on the purposes for which the amounts can be spent: nonspendable, restricted, committed, assigned and unassigned. In the basic financial statements, the fund balance classifications are presented in the aggregate for the following fund balance classifications:

#### Non-spendable

Represents the portion of fund balances that cannot be spent either because: (1) it is not in spendable form such as inventories, the long-term portion of notes and loans receivable, land held for resale of which the future proceeds are not committed, and prepaid expenses, or (2) due to legal or contractual constraints such as the corpus of a permanent fund. The City has \$79,381 in non-spendable form for the Cemetery Perpetual Care Permanent Fund.

# NOTE 1. SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## **Fund Balance (Continued)**

#### Restricted

Amounts that can be spent only for specific purposes which are externally imposed either by:

- a) Providers such as creditors (such as through debt covenants), grantors, contributors, and laws and regulations of other governments; or
- b) Imposed by law through constitutional provisions or enabling legislation.

#### Committed

Amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision-making authority, the City Council, through resolution and does not lapse at year-end.

#### Assigned

Amounts that are intended to be used by the government for a specific purpose that does not meet the criteria to be classified as restricted or committed. Assignments of fund balance may be created in conjunction by the City Council and the Mayor.

#### Unassigned

The residual classification for the government's general fund and includes all spendable amounts not contained in the other classifications. In governmental funds other than the general fund, the unassigned classification is only used to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

When resources meeting more than one of the classifications (excluding nonspendable), assuming that an expenditure meets the constraints of the classification, the assumed order of spending is restricted first, committed second, and finally assigned.

#### **Net Position**

Net position represents the difference between assets and liabilities. In the government-wide financial statements, net position is classified into the following categories:

<u>Net investment in capital assets</u> – consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction, or improvements of those assets.

<u>Restricted</u> – presents external restrictions imposed by creditors, grantors, or contributors or laws and regulations of other governments and restrictions imposed by law through constitutional provision or enabling legislation. Additionally, this category presents restrictions placed on the categories of capital projects and debt service established by the City Council.

<u>Unrestricted</u> – represents the net position of the City that are not restricted for any project or other purpose.

## NOTE 1. SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Net Position (Continued)**

The City's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

#### **Use of Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

#### **Subsequent Events**

The City has evaluated subsequent events through February 24, 2021, the date which the financial statements were available to be issued.

## NOTE 2. CASH AND INVESTMENTS

Cash and investments of the City are classified in the accompanying financial statements as of June 30, 2020 as follows:

Governmental Activities	
Cash and investments	\$ 2,962,689
Business-Type Activities	
Cash and investments	789,175
Restricted cash and investments	6,768,225
Fiduciary Fund	
Cash and investments	 303,184
Total cash and investments	\$ 10,823,273

The composition of cash and investments of the City on June 30, 2020 was as follows:

Cash on hand	\$	800
Cash in banks:		
Petty cash checking		1,100
Demand deposits:		
Demand deposits in financial institutions		33,344
Time and savings deposits in financial institutions		43,200
Repurchase agreements		10,622,110
Securities issued by agencies of the U.S. Government		122,719
Total	<u>\$</u>	10,823,273

## NOTE 2. CASH AND INVESTMENTS (CONTINUED)

The composition of cash and investments of the component unit on June 30, 2020 was as follows:

Cash and savings	\$	56,512
Petty cash on hand		600
Repurchase agreement		55,850
Mutual funds		165,028
Total cash and investments	<u>\$</u>	277,990

#### **Repurchase Agreements**

Repurchase agreements are agreements in which a governmental entity (buyer-lender) transfers cash to a broker dealer or financial institution (seller-borrower); the broker-dealer or financial institution transfers securities to the entity and promises to repay the cash plus interest in exchange for the same securities.

#### **Credit Risk**

Cash and investments may include cash and cash items; demand, time, savings and fiscal agent deposits; investments in the State Short-Term Investment Pool (S.T.I.P.); obligations of the United States Government and securities issued by agencies of the United States; repurchase agreements; and registered warrants.

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The rated debt investments as of June 30, 2020 were rated by Standard & Poor's and/or an equivalent national rating organization and the ratings are presented below using the rating agencies name rating scale.

	AAA	AA		Α		Unrated	
Repurchase agreements	\$ 10,622,110	\$	-	\$	-	\$	-
U.S. Government agency securities	122,719		-		-		-
Repurchase agreements - component unit	55,850		-		-		-
Mutual funds - component unit			_				165,028
	<u>\$ 10,800,679</u>	\$	_	<u>\$</u>		\$	165,028

## **Concentration of Credit Risk**

The investment policy of the City and component unit contains no limitations on the amount that can be invested in any one issuer beyond that stipulated in the Montana Code Annotated.

## **Custodial Credit Risk**

Custodial credit risk is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. A governmental entity's money is insured by the Federal Deposit Insurance Corporation (FDIC) or Securities Investors Protection Corporation (SIPC) for each "public unit" based on how the account is titled at the financial institution. The City is considered to have \$250,000 FDIC insurance per public unit per financial institution within the state.

### NOTE 2. CASH AND INVESTMENTS (CONTINUED)

#### **Custodial Credit Risk (Continued)**

Montana statutes require that the City and component unit obtain securities for the uninsured portion of the deposits as follows: 1) securities equal to 50% of such deposits if the institution in which the deposits are made has a net worth to total assets ratio of 6% or more or 2) securities equal to 100% of the uninsured deposits if the institution in which the deposits are made has a net worth to total assets ratio of less than 6%. State statues do not specify in whose custody or name the collateral is to be held. The amount of collateral held for City deposits, including the component unit at June 30, 2020, equaled or exceeded the amount required by state statues.

#### **Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. Information about the sensitivity of the fair value of the City's and component unit's investments to interest rate fluctuations is provided by the following table that shows the maturity date of each investment.

	Less than						
	1 Year	1 to 5	Years	6 to 10	Years	10	) Year+
Repurchase agreements	\$ 10,622,110	\$	-	\$	-	\$	-
U.S. Government agency securities	78,677		-		-		44,042
Repurchase agreements - component unit	55,850		-		-		-
Mutual funds - component unit	165,028		_		_		
	<u>\$ 10,921,665</u>	<u>\$</u>		\$	_	\$	44,042

#### **Fair Value of Investments**

Investments are shown at fair value. The City and component unit categorizes its fair value measurements within the fair value hierarchy established by GAAP.

	Fair	Fair Value Measurements				
	Value	Level 1	Level 2	Level 3		
Repurchase agreements	\$ 10,622,110	\$ -	\$ 10,622,110	\$ -		
U.S. Government agency securities	122,719	-	122,719	-		
Repurchase agreements - component unit	55,850	-	55,850	-		
Mutual funds - component unit	165,028		165,028			
	<u>\$ 10,965,707</u>	<u>\$</u>	<u>\$ 10,965,707</u>	<u>\$</u>		

The fair value hierarchy is based on the valuation inputs used to measure fair value. Valuation techniques used maximize the use of observable inputs and minimize the use of unobservable inputs.

Level 1: quoted prices in active markets for identical assets; these investments are valued using prices quoted in active markets.

## NOTE 2. CASH AND INVESTMENTS (CONTINUED)

### Fair Value of Investments (Continued)

- Level 2: significant other observable inputs; these investments are valued using inputs other than Level 1 that are observable, either indirectly, such as quoted market prices for similar assets or liabilities, quoted prices in markets that are not active, or other inputs that are observable or can be corroborated by market date for the full term of the assets or liabilities.
- Level 3: significant unobservable inputs.

# NOTE 3. PROPERTY TAXES

All property taxes and special assessments are collected by the County and remitted to the City on a monthly basis. Property tax revenues are recognized when levied on the government-wide statements. However, the revenues are reduced at year-end by the amount of the current delinquent receivables, and are increased by the amount of the delinquent collections from prior fiscal years on the fund financial statements. Property taxes attach as an enforceable lien on property as of January 1, and are levied on the 2nd Monday in August.

Property taxes are due in two equal installments on November 30th and May 31st, following the levy date. The City of Glasgow adopted self-governing powers in 1976 while undergoing local government review. According to MCA 7-1-114(9), the mill levy limits established by State law shall not apply to cities with self-governing powers. However, on November 4, 1986, voters in the State of Montana passed Initiative 105 limiting certain property taxes to their 1986 dollar limits. This initiative was amended by the 1997 Legislature. The amendment limited certain property taxes to their 1996 dollar limits. The City of Glasgow was in full compliance with this legislation for the year ended June 30, 2020.

## NOTE 4. ACCOUNTS RECEIVABLE

On July 24, 1997, the former City Judge pled guilty to theft of City Court receipts and official misconduct. On October 6, 1997, sentencing was held and restitution was ordered in the amount of \$80,000 to be paid in monthly installments of \$750 over a ten year period. Of this total amount, \$75,760 is owed to the City and \$4,240 is owed to the County, with the County receiving their payments first. The balance at June 30, 2020 was \$70,270, with no payments received during the fiscal year. Due to the collection time exceeding the original ten year period, the City has provided for an allowance for the total within other unavailable revenue.

### NOTE 4. ACCOUNTS RECEIVABLE (CONTINUED)

The business-type activities also has accounts receivable at June 30, 2020, consisting of:

Water services	\$	58,035
Sewer services		72,760
Total	<u>\$</u>	130,795

### NOTE 5. DUE FROM OTHER GOVERNMENTS

Amounts due from other governments for the year ended June 30, 2020 are as follows:

Primary Government:		
General Fund - Vision Zero Grant		
State grant funds	\$	679
Victim Assistance Grant Fund		
Federal grant funds		42,462
MBCC Grant Fund		
Federal grant funds		13,672
Tourism Grant Fund		
State grant funds		18,632
CDBG Housing Grant Fund		
Federal grant funds		24,896
	<u>\$</u>	100,341

## NOTE 6. INTERFUND TRANSFERS

The following interfund transfers, to increase balances designated for capital improvements, were made during the year ended June 30, 2020:

General Fund to Capital Projects Fund	\$	71,229
Street Maintenance Fund to Capital Projects Fund		64,859
Capital Projects Fund to Street Maintenance Fund		26,630
Permissive Med Levy Fund to multiple funds		1,829
Capital Projects Fund to Gas Tax HB #473 Fund		2,650
Total	<u>\$</u>	167,197

The City also transferred \$39,767 from the General Fund to the component unit, in accordance with the interlocal agreement with the County.

## NOTE 7. LOANS RECEIVABLE

The loans receivable of \$146,840 consists of three direct loans and interest subsidized loans through the Community Development Block Grant Fund and the Farmers Home Administration Grant Fund. These loans are to be paid back to the City by the individuals who received money through this Federal Grant Program. Due to the collection time exceeding the original loan period, the City has provided for an allowance for the total within other unavailable revenue. The City also has a lien on the property and will collect the balance due upon the sale of the property.

# NOTE 8. RESTRICTED CASH AND INVESTMENTS

The following restricted cash and investments were held by the City as of June 30, 2020, in the business-type activities.

Water Utility Fund		
Surplus	\$	198,907
Replacement and Depreciation		245,932
1987 Waterline Improvements	_	3,133,422
	_	3,578,261
Sewer Utility Fund		
Sewer Reserve - Series 2012A		107,292
Sewer Reserve - Series 2012B		17,004
Surplus		123,419
Replacement & Depreciation		1,046,588
Short Lived Asset Replacement Reserve - USDA		472,775
Sewer Construction Projects	_	1,373,220
		3,140,298
Valley Court Apartments Fund		
Security Deposits		4,241
Reserve Account		45,425
	_	49,666
	<u>\$</u>	6,768,225

# NOTE 9. CAPITAL ASSETS

Capital asset balances and activity for governmental activities for the year ended June 30, 2020 are as follows:

	Balance			Balance
	July 1, 2019	Additions	Deletions	June 30, 2020
Capital assets not being depreciated				
Land	<u>\$ 425,349</u>	<u>\$</u>	<u>\$</u>	<u>\$ 425,349</u>
Total non-depreciable assets	425,349		<u> </u>	425,349
Other capital assets				
Buildings and improvements	1,059,632	-	-	1,059,632
Improvements other than buildings	9,281,469	252,229	-	9,533,698
Machinery and equipment	2,751,315	23,657	(224,085)	2,550,887
Total other capital assets at historical cost	13,092,416	275,886	(224,085)	13,144,217
Total assets	13,517,765	275,886	(224,085)	13,569,566
Less accumulated depreciation for				
Buildings and improvements	977,270	1,793	-	979,063
Improvements other than buildings	8,152,950	178,378	-	8,331,328
Machinery and equipment	2,032,632	130,484	(220,877)	1,942,239
Total accumulated depreciation	11,162,852	310,655	(220,877)	11,252,630
Total Governmental Activities	<u>\$ 2,354,913</u>	<u>\$ (34,769)</u>	<u>\$ (3,208)</u>	<u>\$ 2,316,936</u>

Reconciliation of capital outlay to additions to capital assets:

Capital outlay	\$	275,886
Reclassify construction in progress to other capital assets		_
Additions to capital assets	<u>\$</u>	275,886

Depreciation expense was charged to functions as follows:

General government	\$	4,530
Public safety		69,405
Public works		172,715
Culture and recreation		61,308
Housing and community development		2,697
Total	<u>\$</u>	310,655

## NOTE 9. CAPITAL ASSETS (CONTINUED)

Capital asset balances and activity for business-type (proprietary) activities for the year ended June 30, 2020 are as follows:

	Balance			Balance
	July 1, 2019	Additions	Deletions	June 30, 2020
Capital assets not being depreciated				
Land	\$ 134,929	\$ -	\$ -	\$ 134,929
Construction in process	2,445,435	5,945,619		8,391,054
Total non-depreciable assets	2,580,364	5,945,619	<u> </u>	8,525,983
Other capital assets				
Source of supply	3,338,754	-	-	3,338,754
Pumping plant	217,628	-	-	217,628
Treatment plant	8,216,706	-	-	8,216,706
Transmission and distribution	10,125,633	559,278	-	10,684,911
General plant	275,959	-	-	275,959
Apartment complex	125,000			125,000
Total other capital assets at				
historical costs	22,299,680	559,278		22,858,958
Less accumulated depreciation for				
Source of supply	2,310,812	63,039	-	2,373,851
Pumping plant	197,030	2,258	-	199,288
Treatment plant	3,604,623	226,389	-	3,831,012
Transmission and distribution	8,987,628	103,437	-	9,091,065
General plant	196,249	7,346	-	203,595
Apartment complex	11,301	4,167		15,468
Total accumulated depreciation	15,307,643	406,636		15,714,279
Net depreciable assets	6,992,037	152,642		7,144,679
Total Business-Type Activities	<u>\$ 9,572,401</u>	<u>\$ 6,098,261</u>	<u>\$</u>	<u>\$ 15,670,662</u>

# NOTE 9. CAPITAL ASSETS (CONTINUED)

Capital asset balances and activity for component unit activities for the year ended June 30, 2020 are as follows:

	Balance			Balance
	July 1, 2019	Additions	Deletions	June 30, 2020
Capital assets not being depreciated				
Land	<u>\$ 6,688</u>	<u>\$</u>	<u>\$</u>	<u>\$ 6,688</u>
Total non-depreciable assets	6,688			6,688
Other capital assets				
Buildings & improvements	214,552	-	-	214,552
Machinery and equipment	206,833			206,833
Total other capital assets at historical cost	421,385			421,385
Less accumulated depreciation for				
Buildings and improvements	185,044	9,217	-	194,261
Machinery and equipment	193,774	6,911		200,685
Total accumulated depreciation	378,818	16,128		394,946
	42,567	(16,128)		26,439
Total Component Unit	<u>\$ 49,255</u>	<u>\$ (16,128)</u>	<u>\$                                    </u>	<u>\$ 33,127</u>

# NOTE 10. LONG-TERM LIABILITIES

## **Governmental Activities**

Long-term debt for governmental activities at June 30, 2020 is as follows:

		Current Portion	ng-Term Portion	Jun	e 30, 2020
Compensated absences	\$	98,286	\$ 50,281	\$	148,567
FCB Recreation department renovation		17,192	27,151		44,343
FCB Equipment purchases		51,782	 253,621		305,403
Total	<u>\$</u>	167,260	\$ 331,053	\$	498,313

Compensated absences payable represents vacation and sick leave earned which is payable upon termination. Compensated absences are liquidated from the same governmental funds used to pay each individual employee's salary.

FCB Recreation Department Renovation payable represents a direct borrowing loan from First Community Bank which is payable semiannually. The original loan was for \$150,000 with an interest rate of 5%.

## NOTE 10. LONG-TERM LIABILITIES (CONTINUED)

### **Governmental Activities (Continued)**

Future maturities of the FCB Recreation Department Renovation payable are as follows:

	P	rincipal	Ir	nterest	Total		
2021	\$	17,192	\$	2,032	\$	19,224	
2022		18,062		1,162		19,224	
2023		9,089		247		9,336	
Total	<u>\$</u>	44,343	\$	3,441	<u>\$</u>	47,784	

FCB Equipment Purchases payable represents a direct borrowing loan from First Community Bank which is payable semiannually. The original loan was for \$381,500 with an interest rate of 3.15%. Future maturities of the FCB Equipment Purchases payable are as follows:

	Principal		<u> </u>	nterest	Total		
2021	\$	51,782	\$	9,229	\$	61,011	
2022		53,426		7,585		61,011	
2023		55,123		5,889		61,012	
2024		56,873		4,139		61,012	
2025		58,678		2,334		61,012	
Thereafter		29,521		472		29,993	
Total	\$	305,403	\$	29,648	<u>\$</u>	335,051	

## **Proprietary Funds**

Long-term debt in these funds at June 30, 2020 is as follows:

	Current Portion		Long-Term Portion	June 30, 2020
Revenue Bonds (2012A Issue) Sewer Fund	\$	45,086	\$ 2,237,633	\$ 2,282,719
Revenue Bonds (2012B Issue) Sewer Fund		7,150	354,443	361,593
USDA Rural Development VCA Fund		4,152	156,571	160,723
USDA Rural Development (2020A Issue) Water Fund		112,286	6,532,714	6,645,000
USDA Rural Development (2020B Issue) Water Fund		8,449	123,983	132,432
Compensated Absences Water and Sewer		19,928	36,678	56,606
Total	\$	197,051	<u>\$ 9,442,022</u>	<u>\$ 9,639,073</u>

The 2012 Series A bonds were sold to the United States of America acting through the Rural Utilities Services, United States Department of Agriculture in the amount of \$2,599,000. The interest rate on the bonds is 2.75%. The bonds were sold to finance a sewer lagoon project, and are considered a direct borrowing. The bonds are to be repaid in monthly installments over a 40 year period. The final payment is July 1, 2052. The bonds will be repaid from fees charged to sewer users. The City of Glasgow is in compliance with all requirements of the bond issue.

#### NOTE 10. LONG-TERM LIABILITIES (CONTINUED)

#### **Proprietary Funds (Continued)**

The annual requirements to amortize the 2012 Series A issue are as follows:

	Principal	Interest	Total
2021	\$ 45,086	\$ 62,206	\$ 107,292
2022	46,342	60,950	107,292
2023	47,632	59,660	107,292
2024	48,959	58,333	107,292
2025	50,322	56,970	107,292
2026-2030	273,430	263,030	536,460
2031-2035	313,684	222,776	536,460
2036-2040	359,865	176,595	536,460
2041-2045	412,844	123,613	536,457
2046-2050	473,625	62,836	536,461
2051-2053	210,930	6,159	217,089
Total	<u>\$ 2,282,719</u>	<u>\$ 1,153,128</u>	<u>\$ 3,435,847</u>

The 2012 Series B bonds were sold to the United States of America acting through the Rural Utilities Services, United States Department of Agriculture in the amount of \$406,000. The interest rate on the bonds is 2.75%. The bonds were sold to finance a sewer lagoon project, and are considered a direct borrowing. The bonds are to be repaid in monthly installments over a 40 year period. The final payment is June 1, 2052. The bonds will be repaid from fees charged to sewer users. The City of Glasgow is in compliance with all requirements of the bond issue.

The annual requirements to amortize the 2012 Series B issue are as follows:

	Principal	Interest	Total
2021	\$ 7,150	\$ 9,854	\$ 17,004
2022	7,350	9,654	17,004
2023	7,554	9,450	17,004
2024	7,765	9,239	17,004
2025	7,981	9,023	17,004
2026-2030	43,413	41,655	85,068
2031-2035	49,749	35,271	85,020
2036-2040	57,072	27,947	85,019
2041-2045	65,475	19,548	85,023
2046-2050	75,115	9,904	85,019
2051-2053	32,969	952	33,921
Total	<u>\$ 361,593</u>	<u>\$ 182,497</u>	<u>\$    544,090</u>

### NOTE 10. LONG-TERM LIABILITIES (CONTINUED)

#### **Proprietary Funds (Continued)**

The City acquired the Valley Court Apartments by assuming the existing debt owed to USDA Rural Development in the amount of \$175,000, and is considered a direct borrowing. The interest rate on the loan is 2.875%. The loan is to be repaid in monthly installments over a 30 year period. The final payment is October 1, 2046. The loan will be repaid from fees charged to tenants. The City of Glasgow is in compliance with all requirements of the loan.

The annual requirements to amortize the USDA Rural Development loan are as follows:

	Pri	Principal		Interest		Total
2021	\$	4,152	\$	2,619	\$	6,771
2022		4,273		2,498		6,771
2023		4,397		2,373		6,770
2024		4,525		2,245		6,770
2025		4,657		2,113		6,770
2026-2030		25,402		8,451		33,853
2031-2035		29,324		4,528		33,852
2036-2040		33,852		608		34,460
2041-2045		39,079		-		39,079
2046-2047		11,062				11,062
Total	\$	<u>160,723</u>	\$	25,435	\$	186,158

The 2020 Series A bonds were sold to the United States of America acting through the Rural Utilities Services, United States Department of Agriculture in the amount of \$6,645,000. The interest rate on the bonds is 1.89%. The bonds were sold to finance a water improvement project, and are considered a direct borrowing. The bonds are to be repaid in monthly installments over a 40 year period. The final payment is June 1, 2060. The bonds will be repaid from fees charged to water users. The City of Glasgow is in compliance with all requirements of the bond issue.

The annual requirements to amortize the 2020 Series A issue are as follows:

	Principal	Interest	Total
2021	\$ 112,286	\$ 124,555	\$ 236,841
2022	114,426	122,416	236,842
2023	116,606	120,235	236,841
2024	118,828	118,013	236,841
2025	121,092	115,749	236,841
2026-2030	640,962	543,244	1,184,206
2031-2035	704,401	497,807	1,202,208
2036-2040	774,115	410,090	1,184,205
2041-2045	850,732	333,474	1,184,206
2046-2050	934,932	249,275	1,184,207
2051-2055	1,027,466	156,742	1,184,208
2056-2060	1,129,154	55,051	1,184,205
Total	<u>\$ 6,645,000</u>	<u>\$ 2,846,651</u>	<u>\$ 9,491,651</u>

### NOTE 10. LONG-TERM LIABILITIES (CONTINUED)

#### **Proprietary Funds (Continued)**

The 2020 Series B bonds were sold to the United States of America acting through the Rural Utilities Services, United States Department of Agriculture in the amount of \$500,000, with only \$132,432 issued as of June 30, 2020. The interest rate on the bonds is 1.89%. The bonds were sold to finance a water improvement project, and are considered a direct borrowing. The bonds are to be repaid in monthly installments over a 40 year period. The final payment is June 1, 2060. The bonds will be repaid from fees charged to water users. The City of Glasgow is in compliance with all requirements of the bond issue.

Principal Total Interest 2021 \$ 8,449 \$ 9,371 \$ 17,820 2022 8,610 9,211 17,821 17.821 2023 8,774 9.047 2024 8,941 8,880 17,821 2025 9,111 17,821 8,710 2026-2030 48,228 40,876 89,104 2031-2035 40,319 36,103 76,422 Total 132.432 122,198 254.630

The annual requirements to amortize the 2020 Series B issue are as follows:

The 2018 Intercap A bonds were interim financing through the Montana Board of Investments and were sold to the United States of America acting through the Rural Utilities Services, United States Department of Agriculture. The bonds were sold to finance the 2020 Series A bonds.

Compensated absences payable represents vacation and sick leave earned which is payable upon termination. Compensated absences are liquidated from the same funds used to pay each individual employee's salary.

The following is a summary of the long-term liability transactions of the City for the year ended June 30, 2020:

	Balance		New		Retired		Balance	
	Jı	uly 1, 2019		Debt		Debt	Ju	ne 30, 2020
Governmental Activities								
FCB Recreation Department	\$	60,706	\$	-	\$	(16,363)	\$	44,343
FCB Equipment Purchases		355,636		_		(50,233)		305,403
Total	\$	416,342	<u>\$</u>		<u>\$</u>	(66,596)	<u>\$</u>	349,746
Proprietary Funds								
Revenue Bonds (2012A Issue) Sewer Fund	\$	2,326,578	\$	-	\$	(43,859)	\$	2,282,719
Revenue Bonds (2012B Issue) Sewer Fund		368,548		-		(6,955)		361,593
Intercap BOI (2018 Issue) Water Fund		763,145		5,539,414	(	6,302,559)		-
USDA Rural Development VCA Fund		164,767		-		(4,044)		160,723
USDA Rural Development (2020A Issue) Water Fund		-		6,645,000		-		6,645,000
USDA Rural Development (2020B Issue) Water Fund				132,432				132,432
Total	\$	3,623,038	<u>\$ 1</u>	2,316,846	<u>\$ (</u>	6,357,417)	\$	9,582,467
	-	-43-						

# NOTE 10. LONG-TERM LIABILITIES (CONTINUED)

Compensated absences payable, which represent vacation and sick leave earned by employees and is payable upon termination, were as follows:

	В	alance					]	Balance	
	July	July 1, 2019		Increase		Decrease		June 30, 2020	
Governmental Activities	\$	138,710	\$	9,857	\$	-	\$	148,567	
Proprietary Funds		61,474		_		(4,868)		56,606	
Total	<u>\$</u>	200,184	\$	9,857	\$	(4,868)	\$	205,173	

The annual maturities of the long-term liabilities are as follows:

	Principal	Interest	Total
2021	\$ 246,097	\$ 219,866	\$ 465,963
2022	252,489	213,476	465,965
2023	249,175	206,901	456,076
2024	245,891	200,849	446,740
2025	251,841	194,899	446,740
2026-2030	1,060,956	897,256	1,958,212
2031-2035	1,137,477	760,382	1,897,859
2036-2040	1,224,904	615,240	1,840,144
2041-2045	1,368,130	476,635	1,844,765
2046-2050	1,494,734	322,015	1,816,749
2051-2055	1,271,365	163,853	1,435,218
2056-2060	1,129,154	55,051	1,184,205
Total	<u>\$ 9,932,213</u>	<u>\$ 4,326,423</u>	<u>\$ 14,258,636</u>

The City's outstanding notes from direct borrowings related to governmental activities of \$349,746 contain the following provision:

• Under the following defaults the lender may declare the entire unpaid principal balance under this note and all accrued unpaid interest immediately due, and then the borrower will pay that amount; defaults include payment, others, false statements, death or insolvency, creditor or forfeiture proceedings, events affecting guarantor, adverse change and cure provisions.

The City's outstanding Revenue Bonds and USDA RD Loans from direct borrowings related to business-type activities of \$9,582,467 contains the following provision:

• The USDA RD Loans state if default should occur in the performance or discharge of any obligation in this instrument or secured by this instrument, or should the parties names as Borrower die or be declared incompetent, or should any one of the parties named as Borrower be discharged in bankruptcy or declared an insolvent or make an assignment for the benefit of creditors, the Government, at its option, with or without notice, may: (a) declare entire amount including any past due installment(s) and accrual of interest on unpaid principal, unpaid under the note and any indebtedness to the Government here by secured immediately due and payable.

# NOTE 10. LONG-TERM LIABILITIES (CONTINUED)

The City's outstanding notes and Revenue Bonds from direct borrowings related to governmental/business-type activities of \$9,932,213 are secured with equipment that was purchased with the loan proceeds, the apartment complex for USDA Rural Development, and the bonds. The City does not have an unused line of credit.

### **Component Unit**

Debt in the component unit at June 30, 2020 is as follows:

	Current Portion	Long-Term Portion	Total
Compensated absences	<u>\$ 7,201</u>	<u>\$ 8,748</u>	<u>\$ 15,949</u>

Compensated absences payable, which represent vacation and sick leave earned by employees and is payable upon termination. A summary of the liability transactions of the component unit is as follows:

	Balance			Balance	
	July 1, 2019	Increase	Decrease	June 30, 2020	
City-County Library	<u>\$ 13,116</u>	<u>\$ 2,833</u>	<u>\$                                    </u>	<u>\$ 15,949</u>	

# NOTE 11. OTHER POST EMPLOYMENT BENEFITS

## **Post-Employment Benefits**

The City allows its retired employees to continue to participate in its group health insurance plan at a premium rate that may or may not cover all of the related health care costs. This may result in an other post-employment benefit (OPEB) referred to as an "implicit rate subsidy". OPEB is considered to be a long term liability and as required by GASB Statement No. 75 *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, the City has calculated a postemployment benefit liability for the fiscal year ended June 30, 2020.

#### **Plan Description**

The City is a member of the Montana Municipal Inter-local Authority (MMIA), a local government risk retention pool that administers the City's group health insurance plan, an agent multipleemployer defined benefit plan. As required by State law (MCA 2-18-704), the City provides its employees who retire, along with their eligible spouses and dependents, the option to continue to participate in the City's group health insurance plan. To continue this health insurance coverage, the retirees are required to pay the full amount of their premium. State law does not require that the City provide the same premium rates to retirees as it pays for its active employees, nor does it require that the City pay any portion of the retiree premiums. Premium rates and healthcare benefits may be administratively altered at the end of any contract year.

# NOTE 11. OTHER POST EMPLOYMENT BENEFITS (CONTINUED)

### **Plan Description (Continued)**

MMIA issues an annual financial report that can be obtained at:

Montana Municipal Interlocal Authority P.O. Box 6669 Helena, MT 59604-6669

### **Funding Policy**

The City provides no direct subsidy to the health insurance premiums for retirees. Retirees pay the entire cost of the health insurance premium. Eligible retired employees include former fulltime and certain other employees. At June 30, 2020 the City had no retired employees, no spouses and no employees covered under COBRA insurance coverage. In 2020, no retirees contributed towards the cost of the City's annual premium. There were 9 active employees covered by the benefit terms.

### **Annual OPEB Cost Obligation**

The City's annual OPEB cost (expense) is calculated based on the projected unit credit cost method as of June 30, 2020 using MMIA's alternative measurement method calculations. The objective under this method is to fund each participant's benefits under the plan as they accrue. Thus, the total benefit to which each participant is expected to become entitled at retirement is broken down into units, each associated with a year of past or future credited service. Typically, when this method is introduced, there will be an initial liability for benefits credited for service prior to that date, and to the extent that the liability is not covered by assets of the plan, there is an unfunded liability to be funded over a stipulated period in accordance with an amortization schedule. For the year ended June 30, 2020, the City recognized OPEB expense of \$22,421.

The City's annual total OPEB obligation for the fiscal year ended June 30, 2020 was as follows:

#### **Total OPEB Liability**

Service cost	\$	18,794
Interest		3,627
Differences between expected and actual experience		5,157
Changes of assumptions or other inputs		(5,903)
Benefit payments		(4,882)
Net change in total OPEB liability		16,793
Total OPEB liability - beginning		155,497
Total OPEB liability - ending	<u>\$</u>	172,290

### NOTE 11. OTHER POST EMPLOYMENT BENEFITS (CONTINUED)

#### **Actuarial Methods and Assumptions**

Projection of benefits for financial reporting purposes are based on the substantive plan and include the type of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual fund limitations on the pattern of cost sharing between employer and plan members in the future. The methods used are designed to reduce effects of short-term volatility in accrued liabilities and the value of assets, consistent with the long term perspective of the calculations.

The total OPEB liability as of June 30, 2020 was determined using the following assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

	<b>OPEB</b> Valuation
Average age of retirement based on historical data	56.6
Turnover rate	0.00%
Discount rate	2.53%
Average salary increase	4.00%

Healthcare cost trend rates

From Year	<u>To Year</u>	Annual % Increase	From Year	<u>To Year</u>	Annual % Increase
2020	2021	8.04%	2051	2055	4.80%
2021	2022	6.50%	2055	2060	4.70%
2022	2023	6.00%	2060	2067	4.60%
2023	2024	5.90%	2067	2068	4.50%
2024	2025	5.70%	2068	2069	4.40%
2025	2026	5.60%	2069	2070	4.30%
2026	2027	5.50%	2070	2072	4.20%
2027	2045	5.30%	2072	2073	4.10%
2028	2046	5.20%	2073	2075	4.00%
2045	2046	5.10%	2075	2076	3.90%
2046	2048	5.00%	2076	+	3.80%
2048	2051	4.90%			

#### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability reported by the City, as well as how that liability would change if the discount rate used to calculate the total OPEB liability were decreased or increased by 1 percent:

	1.0% Decrease (1.53%)	Discount Rate (2.53%)	1.0% Increase (3.53%)
Total OPEB Liability	<u>\$ 181,979</u>	<u>\$ 172,290</u>	<u>\$ 160,857</u>

## NOTE 11. OTHER POST EMPLOYMENT BENEFITS (CONTINUED)

### Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability reported by the City, as well as how that liability would change if the healthcare cost trend rate used in projecting benefit payments were to decrease or increased by 1 percent:

	1.0% Decrease (1.53%)	Discount Rate (2.53%)	1.0% Increase (3.53%)
Total OPEB Liability	<u>\$ 181,979</u>	<u>\$ 172,290</u>	<u>\$ 160,857</u>

\* See the actuarial assumptions and other inputs disclosure above to determine the healthcare cost trend rates used to calculate the total OPEB liability.

# NOTE 12. LOCAL RETIREMENT PLANS

The Fire Department Relief Association Disability and Pension Fund administers the City's volunteer firefighter's pension benefits paid to retired firefighters. In accordance with the provisions of MCA 19-18-503, the fund is considered soundly funded if the assets in the fund are maintained at a level equal to at least three times but no more than five times the benefits paid by the fund in the previous or current fiscal year, whichever is greater; or funding is maintained at a level determined by an actuarial valuation to be sufficient to keep the fund actuarially sound. As of June 30, 2020, the total assets of the fund were in the amount of \$173,597.

The employees of the Library are not members of the Public Employees' Retirement System, but instead contribute to the Kemper Fund. The employer and employee each contribute 6% to this fund. The employee may contribute up to 20%, but total contributions (employee and employer portions) may not exceed 25% of gross pay.

The amounts contributed by both the Library and its employees for the past three years were as follows:

	2	2018	 2019	2020
Kemper	\$	3,555	\$ 3,600	\$ 3,643

# NOTE 13. RETIREMENT PLANS

### **Plan Description and Provisions**

The City participates in two statewide, cost-sharing, multiple-employer, retirement benefit plans, the Public Employees' Retirement System and the Municipal Police Officers' Retirement System. The plans cover all employees, except certain part-time employees. The plans are established by State law and are administered by the Department of Administration of the State of Montana. Both plans issue publicly available annual reports, stand-alone financial statements, actuarial valuations, experience studies and plan audited financial statements. Those reports may be obtained from the Public Employees' Retirement Board, P.O. Box 200131, Helena, MT 59620-0131, or the Montana Public Employee Retirement Administration website at <a href="http://mpera.mt.gov/index.shtml">http://mpera.mt.gov/index.shtml</a>.

The information provided below is for employers who are using a June 30, 2019 measurement date for the 2020 reporting. Employers are provided guidance in GASB 68, paragraph 74, that pension amounts must be combined as a total or aggregate for reporting. This is true when employers are provided benefits through more than one pension, whether cost-sharing, single-employer, or agent plans.

	P	The employer's proportionate shared associated with PERS		The employer's proportionate ared associated with MPORS	The employer's total pension amounts		
Total pension liability	\$	1,794,608	\$	1,502,347	\$	3,296,955	
Fiduciary net position	\$	439,408	\$	1,007,559	\$	1,446,967	
Net pension liability	\$	1,355,200	\$	494,788	\$	1,849,988	
Deferred outflows of resources	\$	233,658	\$	124,130	\$	357,788	
Deferred inflows of resources	\$	96,053	\$	78,462	\$	174,515	
Pension expense	\$	289,901	\$	152,947	\$	442,848	

## Public Employees' Retirement System

#### **Net Pension Liability**

In accordance with GASB Statement 68, *Accounting and Financial Reporting for Pensions*, employers and the non-employer contributing entity are required to recognize and report certain amounts associated with their participation in the Public Employees' Retirement System (PERS) Defined Benefit Retirement Plan (the Plan). This includes the proportionate share of the collective Net Pension Liability (NPL), pension expense, and deferred inflows and deferred outflows of resources associated with pensions.

# NOTE 13. RETIREMENT PLANS (CONTINUED)

### Public Employees' Retirement System (Continued)

### **Net Pension Liability (Continued)**

The Total Pension Liability (TPL) minus the Fiduciary Net Position equals the Net Pension Liability (NPL). GASB Statement 68 allows a measurement date of up to 12 months before the employer's fiscal year-end can be utilized to determine the Plan's TPL. The basis for the TPL as of June 30, 2019, was determined by taking the results of the June 30, 2018 actuarial valuation and applying standard roll forward procedures. The roll forward procedure uses a calculation that adds the annual normal cost (also called the service cost), subtracts the actual benefit payments and refunds for the plan year, and then applies the expected investment rate of return for the year. The roll forward procedures are in conformity with Actuarial Standards of Practice issued by the Actuarial Standards Board.

### **Special Funding**

The State of Montana, as the non-employer contributing entity, paid to the Plan, additional contributions that qualify as *special funding*. Those employers who received *special funding* are all participating employers.

#### **Not Special Funding**

Per Montana law, state agencies and universities paid their own additional contributions. These employer paid contributions are not accounted for as special funding for state agencies and universities but are reported as employer contributions.

The proportionate shares of the City's and the State of Montana's NPL for June 30, 2020 and 2019, are displayed below. The City's proportionate share equals the ratio of the City's contributions to the sum of all employer and non-employer contributions during the measurement period. The state's proportionate share for a particular employer equals the ratio of the contributions for a particular employer to the total state contributions paid. The City recorded a liability of \$1,355,200 and the City's proportionate share was 0.0648 percent.

	ension Liability June 30, 2020	ension Liability June 30, 2019	Percent of Collective NPL as of June 30, 2020	Percent of Collective NPL as of June 30, 2019	Change in Percent of Collective NPL
CITY OF GLASGOW Proportionate share	\$ 1,355,200	\$ 1,304,986	0.0648%	0.0625%	0.0023%
STATE OF MONTANA Proportionate share associated with employer	439,408	435.229	0.0210%	0.0209%	0.0002%
Total	\$ 1,794,608	\$ 1,740,215	0.0859%	0.0834%	0.0025%

## **Changes in Actuarial Assumptions and Methods**

There were no changes in assumptions or other inputs that affected the measurement of the TPL.

#### **Changes in Benefit Terms**

There were no changes in benefit terms since the previous measurement date.

# NOTE 13. RETIREMENT PLANS (CONTINUED)

### Public Employees' Retirement System (Continued)

### **Changes in Proportionate Share**

There were no changes between the measurement date of the collective NPL and the employer's reporting date that are expected to have a significant effect on the employer's proportionate share of the collective NPL.

#### **Pension Expense**

		Pension Expense as of June 30, 2020	
CITY OF GLASGOW Proportionate share	\$	260,070	
CITY OF GLASGOW Grant Revenue - State of Montana Proportionate Share for em	nployer	997	
STATE OF MONTANA Grant Revenue - State of Montana Appropriation for employe	r <u>\$</u>	<u>28,834</u> <u>289,901</u>	

At June 30, 2020, the City recognized a pension expense of \$260,070 for its proportionate share of the PERS' pension expense and recognized grant revenue of \$997 for the State of Montana proportionate share of the pension expense associated with the City. Additionally, the employer recognized grant revenue of \$28,834 from the State Statutory Appropriation from the General Fund.

#### **Recognition of Deferred Inflows and Outflows**

At June 30, 2020, the City reported its proportionate share of the PERS' deferred outflows of resources and deferred inflows of resources from the following sources:

	200000	d Outflows esources	2010	red Inflows Resources
Differences between expected and actual economic experience	\$	64,260	\$	63,768
Differences between projected and actual investment earnings		16,432		-
Changes in actuarial assumptions		57,532		-
Difference between acutal and expected contributions		-		32,285
*Contributions paid to PERS subsequent to the measurement date - FY 2020 Contributions Total	<u>\$</u>	<u>94,434</u> 232,658	<u>\$</u>	96,053

\* Amounts reported as deferred outflows of resources related to pensions resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the NPL beginning in the year ended June 30, 2021.

# NOTE 13. RETIREMENT PLANS (CONTINUED)

### Public Employees' Retirement System (Continued)

## **Recognition of Deferred Inflows and Outflows (Continued)**

Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in Pension Expense as follows:

	A	nount of deferred
	out	flows and deferred
	inflow	s recognized in future
Year ended	yea	rs as an increase or
June 30:	(de	crease) to Pension
2021	\$	70,158
2022		(48,846)
2023		6,113
2024		14,747
2025		-
Thereafter		-

#### **Plan Description**

The PERS-Defined Benefit Retirement Plan (DBRP), administered by the Montana Public Employee Retirement Administration (MPERA), is a multiple-employer, cost-sharing plan established July 1, 1945, and governed by Title 19, chapters 2 & 3, MCA. This plan provides retirement benefits to covered employees of the State, and local governments, and certain employees of the Montana University System, and school districts.

All new members are initially members of the PERS-DBRP and have a 12-month window during which they choose to remain in the PERS-DBRP or join the PERS-DCRP by filing an irrevocable election. Members may not be participants of both the defined benefit and defined contribution retirement plans. All new members from the universities also have a third option to join the university system's Montana University System Retirement Program (MUS-RP).

The PERS-DBRP provides retirement, disability, and death benefits to plan members and their beneficiaries. Benefits are based on eligibility, years of service, and highest average compensation (HAC).

## NOTE 13. RETIREMENT PLANS (CONTINUED)

#### Public Employees' Retirement System (Continued)

#### **Summary of Benefits**

Eligibility for Benefit	
Service retirement:	
Hired prior to July 1, 2011:	Age 60, 5 years of membership service; Age 65, regardless of membership service;
or	Any age, 30 years of membership service.
Hired on or after July 1, 2011:	Age 65, 5 years of membership services; Age 70, regardless of membership service.
Early Retirement	
Early retirement, actuarially reduced:	
Hired prior to July 1, 2011:	Age 50, 5 years of membership service; or Any age, 25 years of membership service.
Hired on or after July 1, 2011:	Age 55, 5 years of membership service.

### Second Retirement (requires returning to PERS-covered employer or PERS service):

- 1) Retire before January 1, 2016 and accumulate less than 2 years additional service credit or retire on or after January 1, 2016 and accumulate less than 5 years additional service credit:
  - a. A refund of member's contributions plus return interest (currently 2.02% effective July 1, 2018).
  - b. No service credit for second employment;
  - c. Start the same benefit amount the month following termination; and
  - d. Guaranteed Annual Benefit Adjustment (GABA) starts again in the January immediately following the second retirement.
- 2) Retire before January 1, 2016 and accumulate at least 2 years of additional service credit:
  - a. A recalculated retirement benefit based on provisions in effect after the initial retirement; and
  - b. GABA starts on the recalculated benefit in the January after receiving the new benefit for 12 months.
- 3) Retire on or after January 1, 2016 and accumulate 5 or more years of service credit:
  - a. The same retirement as prior to the return to service;
  - b. A second retirement benefit as prior to the second period of service based on laws in effect upon the rehire date; and
  - c. GABA starts on both benefits in the January after receiving the original and the new benefit for 12 months.

# NOTE 13. RETIREMENT PLANS (CONTINUED)

### Public Employees' Retirement System (Continued)

#### **Summary of Benefits (Continued)**

#### Vesting

5 years of membership service

## Member's Highest Average Compensation (HAC)

- Hired prior to July 1, 2011 highest average compensation during any consecutive 36 months;
- Hired on or after July 1, 2011 highest average compensation during any consecutive 60 months;

### **Compensation** Cap

Hired on or after July 1, 2013 - 110% annual cap on compensation considered as a part of member's highest average compensation.

## Monthly Benefit Formula

Members hired prior to July 1, 2011:

- Less than 25 years of membership service: 1.785% of HAC per year of service credit;
- 25 years of membership service or more: 2% of HAC per year of service credit.

Members hired on or after July 1, 2011:

- Less than 10 years of membership service: 1.5% of HAC per year of service credit;
- 10 years or more, but less than 30 years of membership service: 1.785% of HAC per year of service credit;
- 30 years or more of membership service: 2% of HAC per year of service credit.

## Guaranteed Annual Benefit Adjustment (GABA)

After the member has completed 12 full months of retirement, the member's benefit increases by the applicable percentage (provided below) each January, inclusive of other adjustments to the member's benefit.

- 3% for members hired prior to July 1, 2007
- 1.5% for members hired on or after July 1, 2007
- Members hired on or after July 1, 2013: (a) 1.5 for each year PERS is funded at or above 90%; (b) 1.5% is reduced by 0.1% for each 2% PERS is funded below 90%; and (c) 0% whenever the amortization period for PERS is 40 years or more.

### NOTE 13. RETIREMENT PLANS (CONTINUED)

#### Public Employees' Retirement System (Continued)

#### **Overview of Contributions**

The State Legislature has the authority to establish and amend contribution rates. Member and employer contribution rates are specified by Montana statute and are a percentage of the member's compensation. Contributions are deducted from each member's salary and remitted by participating employers. Member and employer contribution rates are shown in the table below.

Fiscal			State & Universities	Local Gov	ernment	School D	Districts
Year	Mer	nber	Employer	Employer	State	Employer	State
	Hired	Hired					
	<7/01/11	>7/01/11					
2020	7.900%	7.900%	8.770%	8.670%	0.100%	8.400%	0.370%
2019	7.900%	7.900%	8.670%	8.570%	0.100%	8.300%	0.370%
2018	7.900%	7.900%	8.570%	8.470%	0.100%	8.200%	0.370%
2017	7.900%	7.900%	8.470%	8.370%	0.100%	8.100%	0.370%
2016	7.900%	7.900%	8.370%	8.270%	0.100%	8.000%	0.370%
2015	7.900%	7.900%	8.270%	8.170%	0.100%	7.900%	0.370%
2014	7.900%	7.900%	8.170%	8.070%	0.100%	7.800%	0.370%
2012-2013	6.900%		7.170%	7.070%	0.100%	6.800%	0.370%
2010-2011	6.900%		7.170%	7.070%	0.100%	6.800%	0.370%
2008-2009	6.900%		7.040%	6.935%	0.100%	6.800%	0.235%
2000-2007	6.900%		6.900%	6.800%	0.100%	6.800%	0.100%

- 1. Member contributions to the system of 7 .9% are temporary and will be decreased to 6.9% on January 1 following actuary valuation results that show the amortization period has dropped below 25 years and would remain below 25 years following the reduction of both the additional employer and additional member contribution rates.
- 2. Employer contributions to the system:
  - a. Effective July 1, 2014, following the 2013 Legislative session, PERS-employer contributions increase an additional 0.1 % a year and will continue over 10 years through 2024. The additional employer contributions including the 0.27% added in 2007 and 2009, will terminate on January 1 following actuary valuation results that show the amortization period has dropped below 25 years and would remain below the 25 years following the reduction of both the additional employer and additional member contributions rates.
  - b. Effective July 1, 2013, employers are required to make contributions on working retirees' compensation. Member contributions for working retirees are not required.

# NOTE 13. RETIREMENT PLANS (CONTINUED)

## Public Employees' Retirement System (Continued)

### **Overview of Contributions (Continued)**

- 2. Employer contributions to the system (continued):
  - c. The portion of employer contributions allocated to the PCR are included in the employer reporting. The PCR was paid off effective March 2016 and the contributions previously directed to the PCR are now directed to the member accounts.
- 3. Non Employer Contributions
  - a. Special Funding
    - i. The State contributed 0.1% of members' compensation on behalf of local government entities.
    - ii. The State contributed 0.37% of members' compensation on behalf of school district entities.
    - iii. The State contributed a Statutory Appropriation from the General Fund of \$33,615,000.

### **Actuarial Assumptions**

The TPL in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions:

•	Investment Return (net of admin expense)	7.65%
٠	Admin expense as a % of payroll	0.26%
•	General Wage Growth*	3.50%
	*includes Inflation at	2.75%
•	Merit Increases	0% to 6.3%

• Postretirement Benefit Increases

## **Guaranteed Annual Benefit Adjustment (GABA)**

After the member has completed 12 full months of retirement, the member's benefit increases by the applicable percentage each January, inclusive of other adjustments to the members' benefit.

- ° 3% for members hired prior to July 1, 2007
- ° 1.5% for members hired between July 1, 2007 and June 30, 2013
- <sup>o</sup> Members hired on or after July 1, 2013:
  - a) 1.5% for each year PERS is funded at or above 90%;
  - b) 1.5% is reduced by 0.1% for each 2% PERS is funded below 90%; and
  - c) 0% whenever the amortization period for PERS is 40 years or more.
- Mortality assumptions among contributing members, service retired members and beneficiaries were based on RP 2000 Combined Employee and Annuitant Mortality Tables projected to 2020 with scale BB, males set back 1 year.
- Mortality assumptions among disabled members were based on RP 2000 Combined Mortality Tables with no projections.

## NOTE 13. RETIREMENT PLANS (CONTINUED)

#### Public Employees' Retirement System (Continued)

#### **Actuarial Assumptions (Continued)**

The most recent experience study, performed for the period covering fiscal years 2011 through 2016, is outlined in a report dated May 5, 2017 and can be located on the MPERA website. The long-term expected return on pension plan assets was reviewed as part of the regular experience study prepared for the Plan. Several factors are considered in evaluating the long-term rate of return assumption, including historical rates of return, rate of return assumptions adopted by similar public sector systems, and by using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of arithmetic real rates of and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of June 30, 2020, are summarized below.

Asset Class	Targe Asset Allocation	Long-Term Expected Real Rate of Return Arithmetic Basis
Cash Equivalents	3.00%	4.09%
Domestic Equity	36.00%	6.05%
Foreign Equity	18.00%	7.01%
Fixed Income	23.00%	2.17%
Private Equity	12.00%	10.53%
Real Estate	8.00%	5.65%
Total	100.00%	

#### **Discount Rate**

The discount rate used to measure the TPL was 7.65%. The projection of cash flows used to determine the discount rate assumed that contributions from participating plan members, employers, and non-employer contributing entities would be made based on the Board's funding policy, which established the contractually required rates under the Montana Code Annotated. The state contributed 0.10% of the salaries paid by local governments and 0.37% paid by school districts. In addition, the state contributed a statutory appropriation from the general fund. Based on those assumptions, the Plan's fiduciary net position was projected to be adequate to make all the projected future benefit payments of current plan members through the year 2122. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the TPL. A municipal bond rate was not incorporated in the discount rate.

## NOTE 13. RETIREMENT PLANS (CONTINUED)

### Public Employees' Retirement System (Continued)

#### **Sensitivity Analysis**

The sensitivity of the NPL to the discount rate is shown in the table below. A small change in the discount rate can create a significant change in the liability. The NPL was calculated using the discount rate of 7.65%, as well as what the NPL would be if it were calculated using a discount rate 1.00% lower or 1.00% higher than the current rate.

	1.0% Decrease	Current	1.0% Increase
	(6.65%)	Discount Rate	(8.65%)
The CITY OF GLASGOW's proportion			
of Net Pension Liability	<u>\$ 1,947,035</u>	<u>\$ 1,355,200</u>	<u>\$ 857,836</u>

#### **Summary of Significant Accounting Policies**

MPERA prepared financial statements using the accrual basis of accounting. The same accrual basis was used by MPERA for the purposes of determining the NPL; Deferred Outflows of Resources and Deferred Inflows of Resources related to pensions; Pension Expense; the Fiduciary Net Position; and, Additions to or Deductions from Fiduciary Net Position. Member contributions are recognized in the period in which contributions are due. Employer contributions. Revenues are recognized in the accounting period they are earned and become measurable. Benefit payments and refunds are recognized in the accounting period in which they are due and payable in accordance with the benefit terms. Expenses are recognized in the period incurred. Investments are reported at fair value. MPERA adhered to all accounting principles generally accepted by the United States of America. MPERA applied all applicable pronouncements of the Governmental Accounting Standards Board (GASB).

#### PERS Disclosure for the Defined Contribution Plan

The City contributed to the state of Montana Public Employee Retirement System Defined Contribution Retirement Plan (PERS-DCRP) for employees that have elected the DCRP. The PERS-DCRP is administered by the PERB and is reported as a multiple-employer plan established July 1, 2002, and governed by Title 19, chapters 2 & 3, MCA.

All new PERS members are initially members of the PERS-DBRP and have a 12-month window during which they may choose to remain in the PERS-DBRP or join the PERS-DCRP by filing an irrevocable election. Members may not be participants of both the defined benefit and defined contribution retirement plans.

Member and employer contribution rates are specified by state law and are a percentage of the member's compensation. Contributions are deducted from each member's salary and remitted by participating employers. The state Legislature has the authority to establish and amend contribution rates.

# NOTE 13. RETIREMENT PLANS (CONTINUED)

### Public Employees' Retirement System (Continued)

### PERS Disclosure for the Defined Contribution Plan (Continued)

Benefits are dependent upon eligibility and individual account balances. Participants are vested immediately in their own contributions and attributable income. Participants are vested after 5 years of membership service for the employer's contributions to individual accounts and the attributable income. Non-vested contributions are forfeited upon termination of employment per 19-3-2117(5), MCA. Such forfeitures are used to cover the administrative expenses of the PERS-DCRP.

At the plan level for the measurement period ended June 30, 2019, the PERS-DCRP employer did not recognize any net pension liability or pension expense for the defined contribution plan. Plan level non-vested forfeitures for the 320 employers that have participants in the PERS-DCRP totaled \$714,024.

### Municipal Police Officers' Retirement System

#### **Net Pension Liability**

In accordance with GASB Statement 68, *Accounting and Financial Reporting for Pensions*, employers and the non-employer contributing entity are required to recognize and report certain amounts associated with participation in the Municipal Police Officers' Retirement System (MPORS or the Plan). This includes the proportionate share of the collective NPL, pension expense, and deferred inflows and deferred outflows of resources associated with pensions.

GASB Statement 68 allows a measurement date of up to 12 months before the employer's fiscal year-end can be utilized to determine the Plan's TPL. The basis for the TPL as of June 30, 2019 was determined by taking the results of the June 30, 2018 actuarial valuation and applying standard roll forward procedures. The roll forward procedure uses a calculation that adds the annual normal cost (also called the service cost), subtracts the actual benefit payments and refunds for the plan year, and then applies the expected investment rate of return for the year. The roll forward procedure will include the effects of any assumption changes and legislative changes. The update procedures are in conformity with Actuarial Standards of Practice issued by the Actuarial Standards Board.

The TPL minus the Fiduciary Net Position equals the NPL. The proportionate shares of the employer's and the State of Montana's NPL for June 30, 2020, and 2019, are displayed below. The employer's proportionate share equals the ratio of the employer's contributions to the sum of all employer and non-employer contributions during the measurement period. Due to the existence of the special funding situation, the state is required to report a proportionate share of a local government's collective NPL that is associated with the non-state employer. The state's proportionate share for a particular employer equals the ratio of the contributions for the particular employer to the total state contributions paid.

# NOTE 13. RETIREMENT PLANS (CONTINUED)

### Municipal Police Officers' Retirement System (Continued)

### **Net Pension Liability (Continued)**

The employer recorded a liability of \$494,788 and the employer's proportionate share was 0.2486 percent.

		nsion Liability June 30, 2020		ension Liability June 30, 2019	Percent of Collective NPL as of June 30, 2020	Percent of Collective NPL as of June 30, 2019	Change in Percent of Collective NPL
CITY OF GLASGOW Proportionate share	\$	494,788	\$	498,285	0.2486%	0.2910%	-0.0424%
STATE OF MONTANA Proportionate share associated with employer		1,007,559		1,018,588	0.5062%	0.5948%	-0.0886%
Total	<u>\$</u>	1,502,347	<u>\$</u>	1,516,873	<u>0.308278</u> <u>0.7548%</u>	<u>0.3948%</u> <u>0.8858%</u>	<u>-0.1310%</u>

#### **Changes in Actuarial Assumptions and Methods:**

There were no changes in assumptions or other inputs that affected the measurement of the TPL.

#### Changes in Benefit Terms:

There have been no changes in benefit terms since the previous measurement date.

#### **Changes in Proportionate Share:**

There were no changes between the measurement date of the collective NPL and the employer's reporting date that are expected to have a significant effect on the employer's proportionate share of the collective NPL.

#### **Pension** Expense

At June 30, 2020, the City recognized its proportionate share of the MPORS' pension expense of \$32,250. The City also recognized grant revenue of \$120,697 for the support provided by the State of Montana for the proportionate share of the pension expense that is associated with the City.

	Pension Expense as of June 30, 2020		
CITY OF GLASGOW Proportionate share	\$ 32,250		
STATE OF MONTANA Proportionate share associated with employer	120,697		
	\$ 152,947		

# NOTE 13. RETIREMENT PLANS (CONTINUED)

### Municipal Police Officers' Retirement System (Continued)

### **Recognition of Deferred Inflows and Outflows**

At June 30, 2020, the City reported its proportionate share of MPORS' deferred outflows of resources and deferred inflows of resources from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual economic experience	\$	43,913	\$	3,143
Differences between projected and actual investment earnings		9,197		-
Changes in actuarial assumptions		9,951		-
Difference between acutal and expected contributions		-		75,319
*Contributions paid to MPORS subsequent to the measurement date - FY 2020 Contributions Total	\$	<u>61,069</u> 124,130	<u>\$</u>	

\* Amounts reported as deferred outflows of resources related to pensions resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the NPL beginning in the year ended June 30, 2021.

Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in Pension Expense as follows:

	outflows	of deferred and deferred gnized in future
Year ended June 30:	years as a	n increase or to Pension
2021	\$	(6,153)
2022		(13,248)
2023		(635)
2024		4,634
2025		-
Thereafter		-

#### **Plan Description**

The Municipal Police Officers' Retirement System (MPORS), administered by the Montana Public Employee Retirement Administration (MPERA), is a multiple-employer, cost-sharing defined benefit plan established in 1974 and governed by Title 19, chapters 2 & 9, MCA. This plan provides retirement benefits to all municipal police officers employed by first- and second-class cities and other cities that adopt the plan. Benefits are established by state law and can only be amended by the Legislature.

# NOTE 13. RETIREMENT PLANS (CONTINUED)

### Municipal Police Officers' Retirement System (Continued)

### **Plan Description (Continued)**

Deferred Retirement Option Plan (DROP): Beginning July 2002, eligible members of MPORS can participate in the DROP by filing a one-time irrevocable election with the Board. The DROP is governed by Title 19, Chapter 9, Part 12, MCA. A member must have completed at least twenty years of membership service to be eligible. They may elect to participate in the DROP for a minimum of one month and a maximum of 60 months and may only participate in the DROP once. A participant remains a member of the MPORS, but will not receive membership service or service credit in the system for the duration of the member's DROP period. During participation in the DROP, all mandatory contributions continue to the retirement system. A monthly benefit is calculated based on salary and years of service to date as of the beginning of the DROP period. At the end of the DROP period, the participant may receive the balance of the DROP account in a lump-sum payment or in a direct rollover to another eligible plan, as allowed by the IRS. If the participant continues employment after the DROP period ends, they will again accrue membership service and service credit. The DROP account cannot be distributed until employment is formally terminated.

#### **Summary of Benefits**

The MPORS provides retirement, disability, and death benefits to plan members and their beneficiaries. Benefits are based on eligibility, years of service and compensation. Member rights are vested after 5 years of service.

#### Service Retirement and Monthly Benefit Formula

- 20 years of membership service, regardless of age.
- Age 50 with 5 years of membership service (early retirement).
- 2.5% of F AC x years of service credit.

#### Second Retirement:

Recalculated using specific criteria for members who return to covered MPORS employment prior to July 1, 2017:

- 1) Less than 20 years of membership service, upon re-employment, repay benefits and subsequent retirement is based on total MPORS service.
- 2) More than 20 years of membership service, upon re-employment, receives initial benefit and a new retirement benefit based on additional service credit and FAC after re-employment.

# NOTE 13. RETIREMENT PLANS (CONTINUED)

## Municipal Police Officers' Retirement System (Continued)

#### Summary of Benefits (Continued)

### Service Retirement and Monthly Benefit Formula (Continued)

### Second Retirement (Continued):

Applies to retirement system members re-employed in a MPORS position on or after July 1, 2017:

- 1) If the member works more than 480 hours in a calendar year and accumulates less than 5 years of service credit before terminating again, the member:
  - a. Is not awarded service credit for the period of reemployment;
  - b. Is refunded the accumulated contributions associated with the period of reemployment;
  - c. Starting the first month following termination of service, receives the same retirement benefit previously paid to the member; and
  - d. Does not accrue post-retirement benefit adjustments during the term of reemployment but receives a Guaranteed Annual Benefit Adjustment (GABA) in January immediately following second retirement.
- 2) If the member works more than 480 hours in a calendar year and accumulates at least 5 years of service credit before terminating again, the member:
  - a. Is awarded service credit for the period of reemployment;
  - b. Starting the first month following termination of service, receives:
    - i. The same retirement benefit previously paid to the member, and
    - ii. A second retirement benefit for the period of reemployment calculated based on the laws in effect as of the member's rehire date; and
  - c. Does not accrue post-retirement benefit adjustments during the term of reemployment but receives a GABA:
    - i. On the initial retirement benefit in January immediately following second retirement, and
    - ii. On the second retirement benefit starting in January after receiving that benefit for at least 12 months.
- 3) A member who returns to covered service is not eligible for a disability benefit.

#### Member's Final Average Compensation (FAC)

Hired prior to July 1, 1977 - average monthly compensation of final year of service;

Hired on or after July 1, 1977 – final average compensation (FAC) for last consecutive 36 months.

# NOTE 13. RETIREMENT PLANS (CONTINUED)

### Municipal Police Officers' Retirement System (Continued)

#### **Summary of Benefits (Continued)**

#### **Compensation** Cap

Hired on or after July 1, 2013 - 110% annual cap on compensation considered as part of a member's highest average compensation.

### Guaranteed Annual Benefit Adjustment (GABA)

• Hired on or after July 1, 1997, or those electing GABA, and has been retired for at least 12 months, a GABA will be made each year in January equal to 3%.

### Minimum Benefit Adjustment (Non-GABA)

• The minimum benefit provided may not be less than 50% of the compensation paid to a newly confirmed police officer of the employer that last employed the member as a police officer in the current fiscal year.

## **Overview of Contributions**

The State Legislature has the authority to establish and amend contribution rates to the Plan. Member and employer contribution rates are specified by Montana Statute and are a percentage of the member's compensation. Contributions are deducted from each member's salary and remitted by participating employers.

#### **Special Funding**

MCA 19-9-702 requires the State of Montana to contribute a percentage of total compensation directly to the Plan annually after the end of each fiscal year. Member, employer and State contribution rates are shown in the table below.

			Member			
				Hired		
Fiscal	Hired	Hired	Hired	>6/30/97		
Year	<7/1/75	>6/30/75	>6/30/79	GABA	Employer	State
2000-2020	5.800%	7.000%	8.500%	9.000%	14.410%	29.370%
1998-1999	7.800%	9.000%	10.500%	11.000%	14.410%	29.370%
1997	7.800%	9.000%	10.500%		14.360%	29.370%

# NOTE 13. RETIREMENT PLANS (CONTINUED)

### Municipal Police Officers' Retirement System (Continued)

#### **Actuarial Assumptions**

The TPL in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions:

•	Investment Return (net of admin expense)	7.65%
٠	Admin expense as a % of payroll	0.23%
٠	General Wage Growth*	3.5%
	*includes inflation at	2.75%
•	Merit Increases	0% to 6.60%

- Postretirement Benefit Increases
  - o Guaranteed Annual Benefit Adjustment (GABA)
    - Hired on or after July 1, 1997, or those electing GABA, and has been retired for at least 12 months, a GABA will be made each year in January equal to 3%.
    - If hired before July 1, 1997 and member did not elect GABA, the minimum benefit adjustment provided is equal to 50% of the current base compensation of a newly confirmed police officer of the employer that last employed the member as a police officer.
  - Mortality assumptions among contributing members, service retired members and beneficiaries were based on RP 2000 Combined Employee and Annuitant Mortality Tables projected to 2020 using scale BB, set back one year for males.
  - Mortality assumptions among Disabled Retirees were based on RP 2000 Combined Mortality Tables.

The most recent experience study, performed for the period covering fiscal years 2011 to 2016, is outlined in a report dated May 5, 2017 and can be located on the MPERA website. The long-term expected return on pension plan assets is reviewed as part of the regular experience studies prepared for the Plan. Several factors are considered in evaluating the long-term rate of return assumption including historical rates of return, rate of return assumptions adopted by similar public sector systems, and by using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

# NOTE 13. RETIREMENT PLANS (CONTINUED)

#### Municipal Police Officers' Retirement System (Continued)

### **Actuarial Assumptions (Continued)**

Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of June 30, 2019, are summarized below.

		Long-Term
		Expected Real
	Target Asset	Rate of Return
Asset Class	Allocation	Arithmetic Basis
Cash Equivalents	3.00%	4.09%
Domestic Equity	36.00%	6.05%
Foreign Equity	18.00%	7.01%
Fixed Income	23.00%	2.17%
Private Equity	12.00%	10.53%
Real Estate	8.00%	5.65%
Total	100.00%	

#### **Discount Rate**

The discount rate used to measure the TPL was 7.65%. The projection of cash flows used to determine the discount rate assumed that contributions from participating plan members, employers, and non-employer contributing entities would be made based on the Board's funding policy, which established the contractually required rates under the Montana Code Annotated. The state contributed 29.37% of the salaries paid by employers. Based on those assumptions, the Plan's fiduciary net position was projected to be adequate to make all the projected future benefit payments of current plan members through the year 2133. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the TPL. A municipal bond rate was not incorporated in the discount rate.

#### Sensitivity Analysis

The sensitivity of the NPL to the discount rate is shown in the table below. A small change in the discount rate can create a significant change in the liability. The NPL was calculated using the discount rate of 7.65%, as well as what the NPL would be if it were calculated using a discount rate 1.0% lower or 1.00% higher than the current rate.

	1.0% Decrease		Current		1.0% Increase	
	(6.65%)		Discount Rate		(8.65%)	
The CITY OF GLASGOW's proportion of Net Pension Liability	\$	727,421	\$	494,788	\$	308,567

## NOTE 13. RETIREMENT PLANS (CONTINUED)

### Municipal Police Officers' Retirement System (Continued)

### **Summary of Significant Accounting Policies**

MPERA prepared financial statements using the accrual basis of accounting. The same accrual basis was used by MPERA for the purposes of determining the NPL; Deferred Outflows of Resources and Deferred Inflows of Resources related to pensions; Pension Expense; the Fiduciary Net Position; and, Additions to or Deductions from Fiduciary Net Position. Member contributions are recognized in the period in which contributions are due. Employer contributions. Revenues are recognized in the accounting period they are earned and become measurable. Benefit payments and refunds are recognized in the accounting period in which they are due and payable in accordance with the benefit terms. Expenses are recognized in the period incurred. Investments are reported at fair value. MPERA adhered to all accounting principles generally accepted by the United States of America. MPERA applied all applicable pronouncements of the Governmental Accounting Standards Board (GASB).

## NOTE 14. FUND BALANCES

GASB Statement No. 54 requires the City to present the governmental fund balances and each major special revenue fund balances by specific purposes. In the basic financial statements, the fund balance classifications are presented in the aggregate. The table presented below further displays the fund balance classifications by major purposes:

	General Fund	Solid Waste Fund	Street Maintenance Fund	Nonmajor Governmental Funds	Total
Non-spendable					
Permanent	\$ -	\$ -	\$ -	\$ 79,381	\$ 79,381
Restricted					
General government	-	108,136	14,977	-	123,113
Public safety	-	-	12,303	41,920	54,223
Public works	-	612,771	73,816	394,452	1,081,039
Committed					
Culture and recreation	-	-	-	387,542	387,542
Assigned					
General government	424,798	-	-	315,122	739,920
Unassigned	402,777				402,777
Total	<u>\$ 827,575</u>	<u>\$ 720,907</u>	<u>\$ 101,096</u>	<u>\$ 1,218,417</u>	<u>\$    2,867,995</u>

There were no funds with deficit fund balances at June 30, 2020.

# NOTE 15. TAX ABATEMENTS

The City's property tax revenue is subject to tax abatement agreements it enters into directly, as well as indirectly by those entered into by the County. Tax abatement agreements are entered into on an individual basis with businesses under the Montana Code Annotated 2015, Title 15 Taxation (the Code). Under the Code, local governments may grant property tax abatements to business with qualifying improvements or modernized processes that represent new industry or expansion of an existing industry (15-24-1402). In the first five years after a construction permit is issued, a business' property is taxed at 50 percent of taxable value with equal percentage increases taxed until the full taxable value is attained in the tenth year. In subsequent years, the property is taxed at its full taxable value (15-10-420). For the year ended June 30, 2020, the City has not entered into any tax abatement agreements, nor has the City received any information from the County regarding any indirect effects to the City, if any, regarding tax abatement agreements entered into by those entities during the fiscal year.

# NOTE 16. RISK MANAGEMENT

The City faces a number of risks of loss including damage to and loss of property and contents, employee torts, professional liability (i.e., errors and omissions), environmental damage, workers' compensation (i.e., employee injuries), and medical insurance costs of employees). A variety of methods are used to provide insurance for these risks. Commercial policies, transferring all risk of loss except for relatively small deductible amounts, are purchased for employee medical costs and professional liabilities. The City participates in three statewide public risk pools operated by the Montana Municipal Interlocal Authority, for workers' compensation, tort liability coverage, and for property and content damage. And, given the lack of coverage available, the City has no coverage for potential losses from environmental damages.

Coverage limits and the deductibles on the commercial policies have stayed relatively constant for the last several years. The premiums for property and content damage and the employee medical plan are allocated between all applicable City funds. The premiums for professional liability are allocated between the City's enterprise funds and the general fund. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

In 1986, the City joined together with other Montana cities to form the Montana Municipal Insurance Authority which established a workers' compensation plan and a tort liability plan, both public entity risk pools currently operating as common risk management and insurance programs for the member governments. The liability limits for damages in tort action are \$750,000 per claim and \$1.5 million per occurrence, and \$12.5 million per occurrence for any claim that is not subject to the limitations on governmental liability, as described in Montana Code Annotated Section 2-9-108 (the Statute) or any successor statute, either as matter of law, by operation of the Statute, or by a judicial determination that the Statute is inapplicable or is otherwise invalid, with a \$3,750 deductible per government. State tort law limits the City's liability to \$1.5 million.

# CITY OF GLASGOW, MONTANA NOTES TO FINANCIAL STATEMENTS (CONTINUED) June 30, 2020

## NOTE 16. RISK MANAGEMENT (CONTINUED)

The City entered into a promissory note, in the amount of \$51,147, to the Montana Municipal Insurance Authority for the City's proportionate share of the principal amount of the debt service on the bonds sold to secure excess coverage for Montana Municipalities for liability coverage up to \$1,500,000. The City entered into a promissory note, in the amount of \$56,713, to the Montana Municipal Insurance Authority for the City's proportionate share of the principal amount of the debt service on the bonds sold to establish and capitalize an Excess Claims Payment Fund for workers' compensation coverage to pay "specific excess claims".

The City of Glasgow has made no provisions for the potential liability. There have been no changes in the risk coverages from prior years and no losses have been incurred in the previous three years in regards to the potential debt liabilities. Based on the plans' current financial position, the City doesn't expect to make any payment on these notes.

# NOTE 17. INTERLOCAL AND LEASE AGREEMENTS

#### Animal Shelter

The City has contracted with Matt and Lisa Baxter, d/b/a Valley Visions Paints, to provide animal shelter services. The contract period is from July 1, 2019 to June 30, 2020, and is negotiated yearly. The City pays \$625 per month, and \$20 per cat or dog impounded, not to exceed the sum of \$120 per month. This agreement was extended through June 30, 2021.

#### **City Police**

The City is leasing property at 238 2<sup>nd</sup> Avenue South from Sandpoint Properties, to provide office space for the operations of the City Police Department. The lease agreement period is from July 1, 2016 to June 30, 2020, with the option to extend the lease for an additional four year term. The City pays \$1,675 per month. This agreement was extended through June 30, 2021, with the City paying \$2,150 per month.

#### **City Court**

The City is leasing property at 501 Court Square from Valley County, to provide office space for the operations of the City Court. The lease agreement period is from October 1, 2018 to September 30, 2021. The City is paying \$650 per month, with a 2% increase in October 2019 and an additional 2% increase in October 2020.

#### **Office Space**

The City is leasing property at 121 3<sup>rd</sup> Street South from Sandpoint Properties, to provide office space, a waiting area, and a child holding area. The lease agreement period is from October 1, 2019 to September 30, 2021, with the option to extend the lease for an additional two year term. The City pays \$775 per month.

# CITY OF GLASGOW, MONTANA NOTES TO FINANCIAL STATEMENTS (CONTINUED) June 30, 2020

## NOTE 17. INTERLOCAL AND LEASE AGREEMENTS (CONTINUED)

#### **Refuse Collection Services**

T & R Trucking is providing refuse collection services to the City. The agreement period is from July 1, 2015 to June 30, 2020, with the City paying the company \$20,616 per month in fiscal year 2020. This agreement was extended through June 30, 2023, with the City paying the company \$21,772 per month in fiscal year 2021.

### **Phillips County**

Phillips County passed a resolution, requesting that surcharges collected by the Phillips County Justice Court be paid to the City's Police Department Victim/Witness Advocate Fund, as the City provides a victim/witness advocate program. The agreement period is from July 13, 2016 and is ongoing.

### **Sheridan County**

Sheridan County passed a resolution, requesting that surcharges collected by the Sheridan County Justice Court be paid to the City's Police Department Victim/Witness Advocate Fund, as the City provides a victim/witness advocate program. The agreement period is from May 10, 2018 and is ongoing.

#### Legal Services

Helland Law Firm, PLLC is providing legal services to the City. The agreement period is from May 6, 2019 through November 30, 2019, with the City paying the firm an hourly rate of \$195 for attorney services and an hourly rate of \$120 for legal assistant services. This agreement was subsequently amended, effective May 18, 2020 until the completion of the State of Montana v. SB, District Court Cause No. DC-2019-37

#### **City Attorney**

Sullivan Law is providing legal services, in the form of prosecuting civil matters and criminal actions in City Court, for the City. The agreement period is from May 1, 2019 to May 1, 2020, with the City paying the firm \$70,000 per year. This agreement was extended through May 1, 2021, with the City paying the firm \$78,650 in fiscal year 2021.

# REQUIRED SUPPLEMENTARY INFORMATION

# CITY OF GLASGOW, MONTANA SCHEDULE OF BUDGETARY COMPARISON -GENERAL FUND AND MAJOR SPECIAL REVENUE FUNDS Year Ended June 30, 2020

	General Fund										
				Variance							
		Amounts		From							
	Original	Final	Actual	Final Budget							
REVENUES											
Property taxes and assessments	\$ 1,480,245	\$ 1,480,245	\$ 1,373,311	\$ (106,934)							
Licenses and permits	18,350	18,350	17,947	(403)							
Intergovernmental	732,582	733,582	706,429	(27,153)							
Charges for services	99,200	99,200	105,167	5,967							
Fine and forfeitures	26,700	26,700	31,284	4,584							
Miscellaneous	18,405	43,405	46,096	2,691							
Investment earnings	14,500	14,500	9,902	(4,598)							
Total revenue	2,389,982	2,415,982	2,290,136	(125,846)							
EXPENDITURES											
Current:											
General government	297,047	297,047	226,200	70,847							
Public safety	1,200,636	1,200,636	1,076,632	124,004							
Public works	339,895	339,895	114,132	225,763							
Culture and recreation	482,175	482,175	430,579	51,596							
Housing and community development	4,550	4,550	4,480	70							
Miscellaneous	15,386	40,386	35,001	5,385							
Debt service:											
Principal	34,496	34,496	34,495	1							
Interest	6,772	6,772	6,771	1							
Capital outlay	71,003	72,003	264,186	(192,183)							
Total expenditures	2,451,960	2,477,960	2,192,476	285,484							
Revenues over expenditures	(61,978)	(61,978)	97,660	(159,638)							
OTHER FINANCING SOURCES											
Proceeds from disposal of capital assets	-	-	-	-							
Transfers in (out), net	(105,995)	(105,995)	(110,162)	4,167							
Total other financing sources	(105,995)	(105,995)	(110,162)	4,167							
Excess of revenues and other financing											
sources over (under) expenditures	<u>\$ (167,973)</u>	<u>\$ (167,973)</u>	<u>\$ (12,502)</u>	<u>\$ (155,471)</u>							

# CITY OF GLASGOW, MONTANA SCHEDULE OF BUDGETARY COMPARISON -GENERAL FUND AND MAJOR SPECIAL REVENUE FUNDS (CONTINUED) Year Ended June 30, 2020

	Solid Waste Fund										
				Variance							
		d Amounts		From							
	Original	Final	Actual	Final Budget							
REVENUES											
Property taxes and assessments	\$ 331,100	\$ 331,100	\$ 311,612	\$ (19,488)							
Licenses and permits	-	-	-	-							
Intergovernmental	-	-	-	-							
Charges for services	-	-	-	-							
Fine and forfeitures	-	-	-	-							
Miscellaneous	-	-	-	-							
Investment earnings	17,100	17,100	9,560	(7,540)							
Total revenue	348,200	348,200	321,172	(27,028)							
EXPENDITURES											
Current:											
General government	48,014	48,014	45,929	2,085							
Public safety	-	-	-	-							
Public works	258,675	258,675	250,057	8,618							
Culture and recreation	-	-	-	-							
Housing and community development	-	-	-	-							
Miscellaneous	-	-	-	-							
Debt service:											
Principal	-	-	-	-							
Interest	-	-	-	-							
Capital outlay	400,000	400,000	11,700	388,300							
Total expenditures	706,689	706,689	307,686	399,003							
Revenues over expenditures	(358,489)	(358,489)	13,486	(371,975)							
OTHER FINANCING SOURCES											
Proceeds from disposal of capital assets	-	-	-	-							
Transfers in (out), net	-	-	-	-							
Total other financing sources											
Excess of revenues and other financing											
sources over (under) expenditures	<u>\$ (358,489)</u>	<u>\$ (358,489)</u>	<u>\$ 13,486</u>	<u>\$ (371,975)</u>							

# CITY OF GLASGOW, MONTANA SCHEDULE OF BUDGETARY COMPARISON -GENERAL FUND AND MAJOR SPECIAL REVENUE FUNDS (CONTINUED) Year Ended June 30, 2020

	Steet Maintenance Fund									
				Variance						
	Budgeted			From						
	Original	Final	Actual	Final Budget						
REVENUES										
Property taxes and assessments	\$ 484,258	\$ 484,258	\$ 457,042	\$ (27,216)						
Licenses and permits	-	-	-	-						
Intergovernmental	-	-	-	-						
Charges for services	-	-	-	-						
Fine and forfeitures	-	-	-	-						
Miscellaneous	800	800	2,059	1,259						
Investment earnings	700	700	720	20						
Total revenue	485,758	485,758	459,821	(25,937)						
EXPENDITURES										
Current:										
General government	66,939	66,939	65,057	1,882						
Public safety	-	-	-	-						
Public works	392,874	392,874	317,782	75,092						
Culture and recreation	-	-	-	-						
Housing and community development	-	-	-	-						
Miscellaneous	14,427	14,427	12,927	1,500						
Debt service:										
Principal	-	-	-	-						
Interest	-	-	-	-						
Capital outlay										
Total expenditures	474,240	474,240	395,766	78,474						
Revenues over expenditures	11,518	11,518	64,055	(52,537)						
OTHER FINANCING SOURCES										
Proceeds from disposal of capital assets	-	-	10,000	10,000						
Transfers in (out), net	(41,524)	(41,524)	(37,662)	(3,862)						
Total other financing sources	(41,524)	(41,524)	(27,662)	6,138						
Excess of revenues and other financing										
sources over (under) expenditures	<u>\$ (30,006)</u>	<u>\$ (30,006)</u>	<u>\$ 36,393</u>	<u>\$ (46,399)</u>						

## CITY OF GLASGOW, MONTANA SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY Year Ended June 30, 2020

	2020			2019		2018
Service cost	\$	18,794	\$	23,202	\$	33,742
Interest**		3,627		5,217		7,675
Differences between expected and actual experience		5,157		(28)		3,334
Changes of assumptions or other inputs		(5,903)		(67,394)		(5,228)
Benefit payments		(4,882)		(3,983)		(5,625)
Net change in total OPEB liability		16,793		(42,986)		33,898
Total OPEB liability - beginning		155,497		198,483		164,585
Total OPEB liability - ending	<u>\$</u>	172,290	<u>\$</u>	155,497	<u>\$</u>	198,483
Covered-employee payroll	\$	522,850	\$	588,966	\$	848,295
Total OPEB liability as a percentage of its covered-employee payroll		32.95%		26.40%		23.40%

\*The amounts presented for each fiscal year were determined as of June 30. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Notes to Schedule

\*\*Interest includes beginning of year Total OPEB Liability and Service Cost.

Changes of benefit terms: None

Changes of assumptions:

Revised discount rate per Bond Buyer's 20-year municipal bond rate as of June 30, 2020.

# CITY OF GLASGOW, MONTANA SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY Year Ended June 30, 2020

	 	 	 PER	S		 		
Reporting date	2020	2019	2018		2017	2016		2015
Measurement date	 2019	 2018	2017		2016	 2015	_	2014
Employer's proportionate share of the net pension liability as an amount	\$ 1,355,200	\$ 1,304,986	\$ 1,395,013	\$	1,152,189	\$ 754,238	\$	792,219
Employer's proportionate share of the net pension liability as a percentage State of MT proportionate share of the net pension liability associated with	0.0648%	0.0625%	0.0716%		0.0676%	0.0540%		0.0636%
the Employer	\$ 439,408	\$ 435,229	\$ 18,475	\$	14,078	\$ 9,264	\$	9,674
Total	\$ 1,794,608	\$ 1,740,215	\$ 1,413,488	\$	1,166,267	\$ 763,502	\$	801,893
Employer's covered payroll Employer's proportionate share of the net pension liability as a percentage of	\$ 1,069,728	\$ 1,028,263	\$ 888,535	\$	810,241	\$ 629,679	\$	719,729
its covered payroll	126.6900%	126.9100%	157.0000%		142.2000%	119.7810%	1	10.0720%
Plan fiduciary net position as a percentage of the total pension liability	73.8500%	73.4700%	73.7500%		74.7100%	78.4000%		79.9000%

	 	 	 MPO	RS		 	
Reporting date	2020	 2019	2018		2017	2016	2015
Measurement date	 2019	 2018	 2017		2016	 2015	2014
Employer's proportionate share of the net pension liability as an amount	\$ 494,788	\$ 498,285	\$ 544,556	\$	589,145	\$ 588,037	\$ 554,423
Employer's proportionate share of the net pension liability as a percentage	0.2486%	0.2901%	0.3061%		0.3273%	0.0355%	0.3528%
State of MT proportionate share of the net pension liability associated with							
the Employer	\$ 1,007,559	\$ 1,018,588	\$ 1,109,896	\$	1,169,479	\$ 1,191,419	\$1,120,001
Total	\$ 1,502,347	\$ 1,516,873	\$ 1,654,452	\$	1,758,624	\$ 1,779,456	\$1,674,424
Employer's covered payroll	\$ 409,691	\$ 461,101	\$ 457,719	\$	462,009	\$ 491,991	\$ 473,406
Employer's proportionate share of the net pension liability as a percentage of							
its covered payroll	120.7700%	107.9500%	118.9700%		127.5200%	119.5220%	117.1140%
Plan fiduciary net position as a percentage of the total pension liability	68.8400%	70.9500%	68.3400%		65.6200%	66.9000%	67.0000%

\*The amounts presented for each fiscal year were determined as of June 30. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

# CITY OF GLASGOW, MONTANA SCHEDULE OF CONTRIBUTIONS Year Ended June 30, 2020

	PERS									
Reporting date		2020		2019		2018		2017	2016	2015
Measurement date		2019		2018		2017		2016	 2015	2014
Contractually required contributions	\$	94,434	\$	92,093	\$	87,813	\$	81,798	\$ 69,301	\$ 61,818
Contributions in relation to the contractually required contributions	\$	94,434	\$	92,093	\$	87,813	\$	81,798	\$ 69,301	\$ 61,818
Contribution deficiency (excess)	\$	-	\$	-	\$	-	\$	-	\$ -	\$ -
Employer's covered payroll	\$	1,089,672	\$	1,074,587	\$	1,028,263	\$	888,535	\$ 810,241	\$ 629,679
Contributions as a percentage of covered payroll		8.6663%		8.5701%		8.5399%		9.2059%	8.5531%	9.8174%

	 MPORS									
Reporting date	2020		2019		2018		2017		2016	2015
Measurement date	2019		2018	_	2017		2016		2015	2014
Contractually required contributions	\$ 61,069	\$	59,037	\$	65,489	\$	67,152	\$	67,761	\$ 71,319
Contributions in relation to the contractually required contributions	\$ 61,069	\$	59,037	\$	65,489	\$	67,152	\$	67,761	\$ 71,319
Contribution deficiency (excess)	\$ -	\$	-	\$	-	\$	-	\$	-	\$ -
Employer's covered payroll	\$ 423,793	\$	409,691	\$	461,601	\$	457,719	\$	462,009	\$ 491,991
Contributions as a percentage of covered payroll	14.4101%		14.4101%		14.1874%		14.6710%		14.6666%	14.4960%

\*The amounts presented for each fiscal year were determined as of June 30. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

## **Changes of Benefit Terms - PERS**

The following changes to the plan provision were made as identified:

### 2017:

#### **Working Retiree Limitations**

Effective July 1, 2017, if a PERS retiree returns as an independent contractor to what would otherwise be PERS-covered employment, general contractor overhead costs are excluded from PERS working retiree limitations.

### Refunds

- 1) Terminating members eligible to retire may, in lieu of receiving a monthly retirement benefit, refund their accumulated contributions in a lump sum.
- 2) Terminating members with accumulated contributions between \$200 and \$1,000 who wish to rollover their refund must do so within 90 days of termination of service.
- 3) Trusts, estates, and charitable organizations listed as beneficiaries are entitled to receive only a lump-sum payment.

## **Interest Credited to Member Accounts**

Effective July 1, 2017, the interest rate credited to member accounts increased from .025% to .077%.

#### **Lump-Sum Payouts**

Effective July 1, 2017, lump-sum payouts in all systems are limited to the member's accumulated contributions rate rather than the present value of the member's benefit.

## **Disabled PERS Defined Contribution (DC) Members**

PERS members hired after July 1, 2011 have a normal retirement age of 65. PERS DC members hired after July 1, 2011 who became disabled were previously only eligible for a disability benefit until age 65. Effective July 1, 2017, these individuals will be eligible for a disability benefit until they reach 70, thus ensuring the same 5-year time period available to PERS DC disabled members hired prior to July 1, 2011 who have a normal retirement age of 60 and are eligible for a disability benefit until age 65.

### **Changes of Benefit Terms – PERS (Continued)**

#### **Changes in Actuarial Assumptions and Methods**

**Method and assumptions used in calculations of actuarially determined contributions** The following Actuarial Assumptions were adopted from the June 2017 experience study:

General Wage Growth*	3.50%
Investment rate of return:	7.65%
*Includes inflation at	2.75%
Merit increase	0.00% to 8.47%
Asset valuation method	4-year smoothed market
Actuarial cost method	Entry age normal
Amortization method	Level percentage of payroll, open
Mortality (Healthy Members)	For males and females: RP 2000 combined
	employee and annuitant mortality table projected
	to 2020 using Scale BB, males set back 1 year
Mortality (Disable Members)	For males and females: RP 2000 combined
	mortality table, with no projections
Admin Expense as % of payroll	0.26%

Administrative expenses are recognized by an additional amount added to the normal cost contribution rate for the System. This amount varies from year to year based on the prior year's actual administrative expenses.

## **Changes of Benefit Terms - MPORS**

The following changes to the plan provision were made as identified:

#### 2017:

#### **Working Retiree Limitations**

- 1) Applies to retirement system members who return on or after July 1, 2017 to covered employment in the system from which they retired.
- 2) Members who return for less than 480 hours in a calendar year:
  - a) May not become an active member in the system; and
  - b) Are subject to a \$1 reduction in their retirement benefit for each \$3 earned in excess of \$5,000 in the calendar year.
- 3) Members who return for 480 or more hours in a calendar year:
  - a) Must become an active member of the system;
  - b) Will stop receiving a retirement benefit from the system; and
  - c) Will be eligible for a second retirement benefit if they earn 5 or more years of service credit through their second employment.
- 4) Employee, employer and state contributions, if any, apply as follows:
  - a) Employer contributions and state contributions (if any) must be paid on all working retirees;
  - b) Employee contributions must be paid on working retirees who return to covered employment for 480 or more hours in a calendar year.

#### **Second Retirement Benefit**

- 1) Applies to retirement system members who return on or after July 1, 2017 to active service covered by the system from which they retired.
- 2) If the member works more than 480 hours in a calendar year and accumulates less than 5 years of service credit before terminating again, the member:
  - a) Is not awarded service credit for the period of reemployment;
  - b) Is refunded the accumulated contributions associated with the period of reemployment;
  - c) Starting the first month following termination of service, receives the same retirement benefit previously paid to the member; and
  - d) Does not accrue post-retirement benefit adjustments during the term of reemployment but receives a Guaranteed Annual Benefit Adjustment (GABA) in January immediately following second retirement.

# Changes of Benefit Terms – MPORS (Continued)

#### Second Retirement Benefit (Continued)

- 3) If the member works more than 480 hours in a calendar year and accumulates at least 5 years of service credit before terminating again, the member:
  - a) Is awarded service credit for the period of reemployment;
  - b) Starting the first month following termination of service, receives:
    - i. The same retirement benefit previously paid to the member, and
    - ii. A second retirement benefit for the period of reemployment calculated based on the laws in effect as of the member's rehire date; and
  - c) Does not accrue post-retirement benefit adjustments during the term of reemployment but receives a GABA:
    - i. On the initial retirement benefit in January immediately following second retirement, and
    - ii. On the second retirement benefit starting in January after receiving that benefit for at least 12 months.
- 4) A member who returns to covered service is not eligible for a disability benefit.

#### Refunds

- 1) Terminating members eligible to retire may, in lieu of receiving a monthly retirement benefit, refund their accumulated contributions in a lump sum.
- 2) Terminating members with accumulated contributions between \$200 and \$1,000 who wish to rollover their refund must do so within 90 days of termination of service.
- 3) Trusts, estates, and charitable organizations listed as beneficiaries are entitled to receive only a lump-sum payment.

## **Interest Credited to Member Accounts**

Effective July 1, 2017, the interest rate credited to member accounts increased from 0.25% to 0.77%.

#### **Lump-Sum Payouts**

Effective July 1, 2017, lump-sum payouts in all systems are limited to the member's accumulated contributions rate rather than the present value of the member's benefit.

## Changes of Benefit Terms – MPORS (Continued)

#### **Changes in Actuarial Assumptions and Methods**

**Method and assumptions used in calculations of actuarially determined contributions** The following Actuarial Assumptions were adopted from the June 30, 2018 actuarial valuation:

General Wage Growth*	3.50%
Investment rate of return:	7.65%
*Includes inflation at	2.75%
Merit salary increase	0.00% to 6.60%
Asset valuation method	4-year smoothed market
Actuarial cost method	Entry age normal
Amortization method	Level percentage of payroll, open
Mortality (Healthy Members)	For males and females: RP 2000 combined
	employee and annuitant mortality table projected
	to 2020 using Scale BB, males set back 1 year
Mortality (Disabled Members)	For males and females: RP 2000 combined
	mortality table
Admin Expense as % of payroll	0.23%

Administrative expenses are recognized by an additional amount added to the normal cost contribution rate for the System. This amount varies from year to year based on the prior year's actual administrative expenses.

# SUPPLEMENTARY INFORMATION

## CITY OF GLASGOW, MONTANA REQUIREMENTS OF BOND RESOLUTIONS NO. 1564 AND NO. 1612 AS AMENDED BY RESOLUTIONS NO. 1880 AND NO. 1907 For the Year Ended June 30, 2020

Resolution No. 1564 is a resolution authorizing the issuance and sale of \$1,048,000 sewer system revenue bonds to finance and pay for the costs of a sanitary storm sewer separation project on the south side of the City, establishing the form and terms thereof, and creating special funds and accounts and pledging certain revenues as the sole sources of security and payment for such bonds. Resolution No. 1612 is a resolution authorizing the issuance and sale of \$995,000 sewer system revenue bonds to finance and pay for the costs of a sanitary storm sewer separation project on the north side of the City, establishing the form and terms thereof, and creating special funds and accounts and pledging certain revenues as the sole sources of security and payment for such bonds. Resolution No. 1880 is to authorize the issuance and sale of \$2,599,000 sewer system revenue bonds, series 2012A, and \$406,000 in sewer system revenue bonds, series 2012B, establishing the form and accounts and pledging certain revenues as the sole sources and pledging certain revenues as the sole sources of security and payment for such bonds. Resolution No. 1800 is to authorize the issuance and sale of \$2,599,000 sewer system revenue bonds, series 2012A, and \$406,000 in sewer system revenue bonds, series 2012B, establishing the form and terms thereof and creating special funds and accounts and pledging certain revenues as the sole sources of security and payment for such bonds. Resolution No. 1907 is to amend and restate the 1997 series and 1999 series sewer system bonds as SRF-98036R in the amount of \$314,000 and SRF-00055R in the amount of \$310,000.

In accordance with Resolution No. 1564, Section 2.2, Resolution No. 1612 and Resolution No. 1880 as amended by Resolution No. 1907 the following information is provided:

- a. A statement of the revenues, expenses and changes in net position of the system, see page 21.
- b. The statement of net position as of June 30, 2020, see page 20.

115  of  care 50, 2020,  are number of be were as	
Residential	1,293
Commercial	193
Multi-plex units	20
Total	1,506

- c. As of June 30, 2020, the number of sewer users is as follows:
- d. The amount of cash on hand in each sewer account at June 30, 2020, is as follows:

Operating	\$ 508,737
Replacement & Depreciation	1,046,588
Sewer Reserve - Series 2012A	107,292
Sewer Reserve - Series 2012B	17,004
Short Lived Asset Replacement Reserve - USDA	472,775
Surplus	123,419
Sewer Construction Projects	 1,373,220
	\$ 3,649,035

e. See page 84 for a list of the insurance policies in force.

### CITY OF GLASGOW, MONTANA REQUIREMENTS OF BOND RESOLUTIONS NO. 1564 AND NO. 1612 AS AMENDED BY RESOLUTIONS NO. 1880 AND NO. 1907 (CONTINUED) For the Year Ended June 30, 2020

f. Cash requirements – cash and investment balances required by Resolution No. 1564 and Resolution No. 1612, and actual cash balances maintained at June 30, 2020, are compared as follows:

	I	Required	 Actual	0	ver (Short)
Operating		Established	\$ 508,737	\$	508,737
Replacement & Depreciation		Reasonable	1,046,588		1,046,588
Sewer Reserves - Series 2012A and B	\$	124,296	124,296		-
Short Lived Asset Replacement Reserve - USDA		472,775	 472,775		
	\$	597.071	\$ 2,152,396	\$	1.555.325

Bond requirements – Section 2.3 of Resolution No. 1612, required net revenues in each fiscal year to be in an amount at least equal to 125% of the maximum amount of principal and interest payable on all outstanding bonds in any subsequent fiscal year. Section 2.3 required the minimum net operating revenues to be at least \$155,431. The net revenue is \$426,783 which is \$271,352 more than the requirement stated.

Net revenues shall mean the gross revenues less the operating expenses attributable to the system. The gross revenues shall exclude the interest earnings from Construction Fund investments. The expenses shall exclude depreciation expense, amortization of bond issuance costs, capital outlay, and principal and interest on bonds.

# CITY OF GLASGOW, MONTANA SCHEDULE OF INSURANCE IN FORCE For the Year Ended June 30, 2020

Policy No.	Insurer & Agent	Effective Date	Expiration Date	Coverage Amount	Coverage
1081WC	Montana Municipal Insurance Authority	July 1, 2019	July 1, 2020	Statutory limits	Workers' compensation and occupational disease
049-LIAB-2020-1	Montana Municipal Insurance Authority	July 1, 2019	July 1, 2020	\$2,500 - \$750,000 per occurrence, retained limit \$3,500,000	Personal injury, property damage, public officials errors and omissions, unfair employment practices, completed operations hazard
049-PROP-2020-2	Montana Municipal Insurance Authority	July 1, 2019	July 1, 2020	\$1,000,000,000 per occurrence, all perils, coverage's and insured's/members combined, subject to sub-limits	Coverage combined for all members of Montana Municipal Insurance Authority - all property, including vehicles, errors and omissions, \$1,000 deductible
01-423-35-73	Alliant/National Union Insurance Company of Pittsburgh, PA	July 1, 2019	July 1, 2020	\$5,000 bond on Stacey Amundson and \$5,000 bond on Deborah Cusker	Notary public errors and omissions fidelity bond

# SINGLE AUDIT SECTION

# CITY OF GLASGOW, MONTANA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended June 30, 2020

Federal Grantor/Program or Cluster Title	Federal CFDA Number	Federal Expenditures	Passed Through to Subrecipients
Other Programs			
United States Department of Justice Passed through the State of Montana Board of Crime Control			
Coronavirus Emergency Supplemental Funding Program			
COVID-19 Coronavirus Emergency Supplemental Funding Program	16.034	\$ 12.672	2
Total Coronavirus Emergency Supplemental Funding Program	10.054	<u>\$ 13,672</u> 	<u> </u>
Crime Victim Assistance			
Hi-line Communities Grant	16.575	179,667	
Total Crime Victim Assistance		179,667	
Total United States Department of Justice		193,339	<u> </u>
Department of Housing and Urban Development Passed through the Montana Department of Commerce Community Development Block Grants/State's program and Non- Entitlement Grants in Hawaii Total Community Development Block Grants/State's program and Non-Entitlement Grants in Hawaii	14.228	<u>    110,004</u> <u>    110,004</u> 110,004	
Total Department of Housing and Urban Development United States Department of Agriculture Water and Waste Disposal Systems for Rural Communities	10.760	<u> </u>	
	10.760	6,777,432	
Total Water and Waste Disposal Systems for Rural Communities		6,777,432	
Total United States Department of Agriculture		6,777,432	
Total Other Programs		7,080,775	<u> </u>
Total Expenditures of Federal Awards		<u>\$ 7,080,775</u>	<u>\$ -</u>

# CITY OF GLASGOW, MONTANA NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended June 30, 2020

# NOTE 1. REPORTING ENTITY

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the City of Glasgow, Montana under programs of the federal government for the year ended June 30, 2020. The City's reporting entity is defined in Note 1 to the City's basic financial statements. Federal financial assistance received directly from federal agencies as well as federal financial assistance passed through other government agencies is included in the schedule.

# NOTE 2. BASIS OF ACCOUNTING

Expenditures reported on the Schedule are presented on the modified accrual basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in preparation of, the basic financial statements. All federal financial assistance received, cash and noncash, is included as well as all federal financial assistance expended or consumed.

## NOTE 3. COST PRINCIPLES

The information in the Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards (*Uniform Guidance).

# NOTE 3. INDIRECT COST RATE

The City has elected not to use the 10% de minimis indirect cost rate described in the Uniform Guidance.



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the City Council and the Mayor City of Glasgow Glasgow, Montana

We have audited, in accordance with the auditing standards generally accepted in the United State of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Glasgow, Montana (the City), as of and for the year ended June 30, 2020 and the related notes to the financial statements, which collectively comprise the City of Glasgow, Montana's basic financial statements, and have issued our report thereon dated February 24, 2021. Our report includes a qualification on the Fire Fighters Relief Association Fund, for not implementing GASB No. 73 regarding the measurement and disclosure of the annual cost of providing retirement benefits to retirees.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider deficiency #2020-001 described in the accompanying schedule of findings and recommendations to be a material weakness.

## Internal Control over Financial Reporting (Continued)

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider deficiencies #2020-002 through #2020-004 described in the accompanying schedule of findings and questioned costs to be significant deficiencies.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Glasgow, Montana's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit; accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and questioned costs as #2020-002 through #2020-004.

#### City of Glasgow's Response to Findings

The City's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. The City's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Anderson Zur Muchlen + Co., P.C.

Great Falls, Montana February 24, 2021



# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the City Council and the Mayor City of Glasgow Glasgow, Montana

### **Report on Compliance for Each Major Federal Program**

We have audited the City of Glagow, Montana's (the City) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended June 30, 2020. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

## Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

## Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City's compliance.

## **Opinion on Each Major Federal Program**

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal programs identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs for the year ended June 30, 2020.

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#### **Report on Internal Control over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Anderson Zur Muchlen + Co., P.C.

Great Falls, Montana February 24, 2021

# Section I – Summary of Auditors' Results

## **Financial Statements**

Type of auditor's rep	ort issued:	
Governmental Acti	vities	Unmodified
Business-Type Act	ivities	Unmodified
Discretely Presente	d Component Unit	Unmodified
General Fund	-	Unmodified
Governmental Fund	1 – Solid Waste Fund	Unmodified
Governmental Fund	1 – Street Maintenance Fund	Unmodified
Enterprise Fund – V	Vater Utility Fund	Unmodified
Enterprise Fund – S	Sewer Utility Fund	Unmodified
1	ng Fund Information	Qualified
Internal control over	financial reporting:	
Material weaknesse	es identified?	Yes
Significant deficier	cies identified	
e	be material weaknesses	Yes
Noncompliance ma	terial to financial statements noted?	Yes
Federal Awards		
Internal control over	major programs:	
Material weaknesse	es identified?	No
Significant deficier not considered to	cies identified be material weaknesses	None reported
Type of auditor's re	eport issued on compliance	
for major program	1 1	Unmodified
	disclosed that are required accordance with 2 CFR 200.516(a)?	No
Identification of major progr	ams:	
CFDA Number	Name of Federal Program or Cluster	
#10.760	Water and Waste Disposal Systems for R	Rural Communities
Dollar threshold used to dist Type A and Type B program	•	\$ 750,000
Type A and Type D program	115.	\$ 750,000

Auditee qualified as low-risk auditee?

# Section II – Findings Relating to Financial Statements

# Finding #2020-001 (repeat finding)

Criteria:	The City's responsibility is to maintain proper segregation of duties for a strong system of internal control.
Condition:	There is a lack of segregation of duties in the City's Finance Office in the cash receipts process, specifically between custody and record-keeping.
Context:	The Water Clerk maintains custody of the assets, via receipts of payments and performance of subsequent deposits, while also recording receipts into the accounting system. Beginning in fiscal year 2020 with the retirement of the Accounts Payable Clerk, the City Court Judge also maintains custody of the assets, via receipts of payments and performance of subsequent deposits, while also recording receipts into the accounting system.
Cause:	The small size of the City's staff does not always allow for proper segregation of duties.
Effect:	The possibility exists that cash could be misappropriated and the misappropriation could be concealed by manipulation of the cash receipts duties.
Recommendation:	The City should review its cash receipts process, and consider a separation of receiving payment from recording of the receipts in the accounting system, in order to maintain proper segregation of duties and help to reduce the risk of errors or fraud.
Management	
Response:	The City Clerk-Treasurer researched templates and internal control policies to see if one can be found and modified to fit the City of Glasgow's needs. This is still being compiled.

## <u>Section II – Findings Relating to Financial Statements (Continued)</u>

#### Finding #2020-002 (repeat finding)

- *Criteria*: Cities and towns with fire department relief associations are required to compute and measure the annual cost of providing retirement benefits to retirees, in accordance with GASB Statement No. 73.
- *Condition*: The City has not yet implemented GASB Statement No. 73 by obtaining an actuarial valuation.
  - *Context*: The City is not properly recording and reporting the annual cost of providing benefits to retirees in the fire department relief association.
    - *Cause*: The City believes the cost of implementing GASB Statement No. 73 exceeds the benefit of reporting the potential liability.
- *Effect:* The City's liabilities reflected on the statement of net position and the expenses reflected on the statement of activities are likely misstated, although the total effect of the potential misstatement cannot be determined at this time.
- *Recommendation:* The City should seek the services of a qualified actuary to obtain the information needed to properly report fire department relief association retiree costs on the City's financial statements, in accordance with GASB Statement No. 73.

## Management

*Response:* The City Council has determined that having an actuarial study completed to obtain the information needed to report the retiree costs on the City's financial statements is not financially feasible, as it could cost the City approximately \$4,000 or more.

# Section II – Findings Relating to Financial Statements (Continued)

# Finding #2020-003 (repeat finding)

Criteria:	Expenditures should be allowed only to the amount of cash available in each grant fund.
Condition:	Several grant funds became overdrawn.
Context:	Two funds were overdrawn in the amount of \$24,062.
Cause:	There is inconsistent application of accounting procedures over year end accruals.
Effect:	The City allowed five funds to become overdrawn, thereby reducing available cash for other expenditures in these funds.
Recommendation:	The City should file for grant reimbursements timely, in order to maintain cash in grant funds and not become overdrawn.
Management	
Response:	The City Clerk-Treasurer will evaluate each grant's revenue and expenditures in additional detail at each fiscal year end to ensure they are being accrued in a consistent manner.

# <u>Section II – Findings Relating to Financial Statements (Continued)</u>

## Finding #2020-004 (repeat finding)

Criteria:	The loan agreement with the United States Department of Agriculture (USDA) Rural Development Agency (RD) states that the City must contribute monthly to the Valley Court Apartments required reserve account.
Condition:	The City did not contribute the monthly payments as required by the loan agreement during fiscal year end 2020.
Context:	Including prior fiscal years contributions, the City has not contributed a total of approximately \$35,000 to the required reserve account.
Cause:	The City chose not to make the monthly required contributions in order to maintain cash flow for operations of Valley Court Apartments.
Effect:	The City is not in compliance with the USDA RD loan agreement.
Recommendation:	The City should make the required contributions due through fiscal year end 2020 of approximately \$35,000, while also making the required monthly contributions due monthly for fiscal year end 2021, in accordance with the USDA RD loan agreement.
Management Response:	The City has used the funds that were supposed to be allocated to the reserve account to renovate the apartments as they become vacant. The City renovated two (2) apartments in fiscal year 2019- 2020 with new paint and flooring and replaced 2 refrigerators. The City also installed new light fixtures where needed and replaced plumbing.

**Section III – Federal Award Findings and Questioned Costs** None reported.

# CITY OF GLASGOW, MONTANA STATUS OF PRIOR AUDIT FINDINGS Year Ended June 30, 2020

Previously noted deficiencies of the City of Glasgow, Montana, and their current status are as follows:

Finding	Current Status of Recommendation
#2019-001 Lack of segregation of duties	Not implemented. See current year finding on page 92.
#2019-002 Actuarial valuation of FDRA	Not implemented. See current year finding on page 93.
#2019-003 Cash overdrafts	Partially implemented. See current year finding on page 94.
#2019-004 Reserve account	Partially implemented. See current year finding on page 95.
#2019-005 Charges for services	Implemented.



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